2001 California Boating Safety Report

State of California
The Resources Agency

Department of Boating and Waterways

Gray Davis, Governor State of California

Mary D. Nichols Secretary for Resources

Raynor Tsuneyoshi, Director Department of Boating and Waterways



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DEPARTMENT OF BOATING AND WATERWAYS

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May 2002

Dear Boating Enthusiast:

California ranks second nationally in the number of registered vessels. As crowded waterways lead to an increased chance of accidents, it is not surprising that California also ranks second in the number of boating accidents. Because of this, it is important to supply the boating public with the best information possible to enhance safety on the water.

A primary focus of this publication is the analysis of boating accidents that occurred in 2001. This information is compiled to help us direct our efforts to reduce the number of boating accidents, injuries, and fatalities on California's waterways.

In 2001, as well as previous years, boating fatalities have occurred as a result of carbon monoxide poisoning. The California Department of Boating and Waterways is working to increase awareness of this danger by providing safety information to boaters and also to provide training to law enforcement officers who investigate accidents.

Additionally, an analysis of alcohol-related boating fatalities in 2001 reveals that 40% of those killed were intoxicated passengers who were either responsible for or contributed to their own deaths. This finding remains consistent with previous years. The Department continues to stress that the "designated driver" concept does not go far enough and recommends that no one aboard a vessel consume alcoholic beverages.

The report also includes information about the Department's efforts to promote boating safety through law enforcement and safety education programs which involve essential, direct interaction with the boating community.

This report is also available on the Department's website, www.dbw.ca.gov. For more information about this or other accident statistics, please contact Amy Rigby by telephone at (916) 263-8190 or by email at arigby@dbw.ca.gov.

Sincerely,

Raynor Tsuneyosh

Director

Glossary of Terms

At Anchor

Held in place in the water by an anchor; includes "moored" to a buoy or anchored vessel, and "dragging anchor."

Cabin Motorboat

Motorboat with a cabin that can be completely closed by means of doors or hatches.

Capsizing

Overturning of a vessel. The bottom must become uppermost, except in the case of a sailboat, which may lie.

Collision with Fixed Object

The striking by a vessel of any stationary object, above or below the surface of the water.

Collision with Floating Object

Collision with any waterborne object above or below the surface of the water.

Cruising

Proceeding normally, unrestricted, with an absence of drastic rudder or engine changes.

Drifting

Under way, but proceeding without use of engines, oars, or sails; carried along only by current, or wind.

Excessive Speed

Operating at a speed that is not reasonable, prudent, or legal considering the circumstances.

Fire/Explosion (Fuel)

Accidental combustion of vessel fuel or liquids, including their vapors.

Flooding/Swamping

Filling with water, but retaining sufficient buoyancy to remain on the surface.

Grounding

The running aground of a vessel; striking or pounding on the rocks, reefs, or shoals.

Improper Lookout

No proper watch; the failure of an operator to perceive danger because no one was serving as a lookout, or the person so serving failed to do so. (For purposes of this report, this term refers only to accidents where the ski observers were not present or failed to do their job, or sailboat accidents where a lookout was not posted or failed to perceive danger. All other accidents involving inattentive operators fall under "Operator Inattention.")

Maneuvering

Changing course, speed, or both during which a high degree of alertness is required.

Open Motorboat

Craft of open construction specifically built for operating with a motor, including boats canopied or fitted with temporary partial shelters.

Personal Flotation Device (PFD)

Commonly known as a life jacket or life saving device, a PFD can be a jacket, vest, cushion, or ring buoy designed to serve as a lifesaving aid.

Personal Watercraft (PWC)

A small vessel that uses an internal combustion engine powering a jet pump or propeller. It is designed to carry from one to four persons, and to be operated by a person sitting, standing, or kneeling on the vessel rather than in the conventional manner of sitting or standing inside the vessel.

Rules of the Road

Statutory and regulatory rules governing the navigation of vessels.

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Executive Summary

The California Department of Boating and Waterways administers many programs to provide for boating safety on the State's waterways. The *2001 California Boating Safety Report* summarizes activities performed in three key safety program areas:

- Boating accident analysis
- Law enforcement
- Safety education.

This report also highlights the Department's current program enhancements and future safety initiatives designed to reduce accidents and make California's waterways safer.

Through the boating accident program, the Department provides useful accident information to boaters, law enforcement agencies, and educators. This information is communicated to the general public through the incorporation of accident analyses and relevant safety measures into the Department's safety education programs and law enforcement training programs. **Exhibit E-1** (starting on page 2) provides a summary of key boating accident statistics for 2001.

The Department provides supplemental funding to counties for law enforcement activities and promotes uniform enforcement of boating laws through its law enforcement training programs. In 2001, the financial aid program allocated \$8.1 million to 36 counties and 2 cities for enforcement personnel and operating costs. In turn, the counties provided crucial boating law enforcement, as well as safety training for law enforcement officers and the public. **Exhibit E-2** (on page 5) provides a summary of law enforcement activities supported by the Department's financial aid program.



In 2001, the law enforcement training program included seven courses on various boating safety topics, in which Department staff trained nearly 550 marine enforcement officers.

The Department's safety education programs provided nearly 2 million individuals with boating safety training and materials.

Ongoing partnerships with educational institutions, aquatic centers, and non-profit organizations provided crucial safety information to students and the general public. Additionally, the Department sponsored a



statewide radio and outdoor media campaign to promote life jacket usage, environmental stewardship, and taking a boating safety course. **Exhibit E-3** (starting on page 5) provides a summary of the Department's safety education outreach programs.

New programs developed in 2001 focus on improving public outreach and expanding law enforcement training. Enhancements to existing programs reflect changing accident statistics and key safety concerns. **Exhibit E-4** (starting on page 6) presents a summary of 2001 program enhancements and initiatives.

Exhibit E-1 2001 Boating Accident Summary Statistics

Overall Boating Accident Highlights

- In 2001, a total of 907 boating accidents were reported to the Department, involving 502 injuries, 48 fatalities, and \$2,841,900 in property damage.
- Operator inexperience (47%) was the most common cause of boating accidents, followed by operator inattention (36%), and excessive speed (32%). (Many accidents had more than one cause.)
- Accidents involving personal watercraft (PWC) decreased from 293 in 2000 to 273 in 2001. The total number of PWC-related accidents remains well below the 391 which occurred in 1997, prior to two new laws that took effect in January 1998. The continued reduction in the number of PWC-related accidents appears to be attributable primarily to these laws.
- Open motorboats were involved in 50% of all accidents. PWC were involved in 30%.
- About 38% of all vessels and 72% of PWC involved in accidents were operated by someone other than the registered owner. These findings demonstrate the need to emphasize boating education for all vessel operators, as well as vessel owners.
- 73% of vessels involved in all accidents were less than 26 feet in length. 86% of vessels involved in fatal boating accidents were less than 26 feet in length.
- 38% of reported accidents resulted from collisions with other vessels.
- Accidents occurred mostly during the summer months (May through September), on weekends, during the hours between 2:00 p.m. 4:00 p.m. The largest number of accidents (48%) occurred on lakes, followed by ocean/bay waters (27%).
- Of operators whose ages were known, those in the 31-40 age group were involved in more accidents than any other age group, followed by the 21-30 age group.
- 21% of boating accidents and nearly one quarter of all injuries occurred during the summer holiday periods of Memorial Day, Independence Day, and Labor Day.
- 14% of boating accidents occurred during water skiing activities. In this report, the term water skiing refers to all activities involving a vessel towing a person on a towline.

Exhibit E-1 [continued]

PWC Accident Statistics

- Accounting for 19% of registered vessels, PWC were involved in 30% of all accidents, 43% of all injuries, 10% of all fatalities, and 16% of all property damage.
- In January 1998, two laws impacting PWC operators took effect. The first law raised the minimum age to operate a vessel over 15 horsepower from 12 to 16 years of age. Since the PWC is the vessel of choice for the vast majority of youth operators, we believe that this law has decreased the number of PWC-related accidents. A second law, prohibiting activities such as wake jumping within 100 feet of another vessel, spraying down other vessels, and playing "chicken" with another vessel, has also had a positive impact on PWC-related accidents.
- Accidents involving PWC have decreased 30% since January 1998. Trends contributing to this result:
 - Accidents involving youths operating all types of vessels have decreased 27%.
 - PWC accidents involving radical maneuvers (such as wake jumping, donuts, and spraying other vessels) have decreased 41%.
- 71% of PWC accidents resulted from collisions with other vessels.
- In PWC collisions with another vessel, the other vessel was most often another PWC (71%).
- 38% of all PWC-related collisions involved operators who knew each other and were boating together.
- The most common cause of PWC-related accidents involved operator inexperience (84%), excessive speed (64%), and operator inattention (53%). (Many accidents had more than one cause.)
- PWC operators in the 11-20 age group were involved in more accidents than any other age group, followed by the 21-30 age group.
- 72% of PWC involved in accidents were operated by someone other than the registered owner (53% were borrowed and 19% were rented).

Youth Accident Statistics (Youth is under 18 years of age)

- Since January 1998, when the minimum age to operate a vessel over 15 HP alone was raised from 12 to 16 years of age, the number of accidents involving youth operators has decreased 27%, from 120 in 1997 to 88 in 2001.
- During the 2001 boating season, a total of 107 youth operators were involved in 10% of all accidents and 18% of all injuries. For the first time since 1990, youth operators were not involved in any fatal accidents.
- 52 operators involved in accidents (49%) were under the age of 16. Seven of those operators were under the age of 12.



Exhibit E-1 [continued]

- Of the 52 operators under 16 years of age, 92% did not have an adult on board. This percentage has increased from 74% in 2000.
- Collisions with other vessels accounted for 81% of accidents involving youth operators.
- Most of the collisions involved youth operators colliding with adult operators (75%).
- In collisions between youth and adult operators, youth operators were more likely to be exclusively at fault.
- Operator inexperience was a factor in 90% of accidents involving youth operators and was the most common cause of accidents involving them. Operator inexperience was a factor in only 47% of accidents involving operators of all ages.
- 94% of youth operators involved in accidents were operating a PWC.

Fatal Accident Statistics

- Of the 48 fatalities in 2001, 63% occurred between May and September. 52% of all fatalities occurred on weekends.
- Fishing-related fatalities decreased from 49% of all victims in 2000 to 27% in 2001. Of those victims, 85% drowned and none were wearing life jackets.
- Over half (51%) of vessels involved in fatal accidents were open motorboats, 16% were paddle craft, and 12% were PWC.
- The majority (86%) of vessels involved in fatal accidents were less than 26 feet in length.
- Falls overboard (35%) and capsizing (33%) were the most common types of fatal accidents.
- The most common causes of fatalities were operator inattention (50%), operator inexperience (31%), and hazardous weather/water conditions (27%). (Many accidents had more than one cause.)
- 63% of the victims drowned. Of that group, 83% were not wearing a life jacket.
- Operators in the 31-40 age group were involved in more fatal boating accidents than any other age group.
- 46% of fatalities occurred on lakes, 19% occurred on the Sacramento-San Joaquin Delta region, and 17% occurred on oceans/bays.
- 24% of boating fatalities were found to be alcohol-related, where testing could be conducted.



Open Motorboat Fire



Open Motorboat Fire Inspection

Exhibit E-2 Services Supported by the 2001 Financial Aid Program

Regulation Enforcement	
Verbal Warnings	55
Citations	36
Physical Arrests 6	24
Boater Assistance	
Persons Assisted	70
Vessels Assisted	28
Accident Investigations	64
Search and Rescue Operations	
Searches	83
Body Recovery Attempts 1	26
Boating Safety Presentations	72
Vessel Inspections	51
Organized Boating Event Supervision2	

Exhibit E-3 2001 Boating Safety Education Programs

Education Programs

AquaSMART Elementary Education Program	500,000	participating students
AquaSMART Boating High School Education Program	35,000	participating students
Home Study Course (General Public)	35,000	courses mailed
Poster Contest (Sixth Annual)	3,000	entries

Aquatic Center Grant Program

Grants to universities and non-profit organizations for scholarships for the purchase of boats, equipment, and related safety supplies 120,000 individuals trained

Public Outreach Programs

In 2001, Department representatives:

- Attended numerous events to distribute boating safety literature and answer questions for the public.
- Continued its *Boating Safety Awareness* outdoor media campaign focusing on areas with the greatest number of accidents. This campaign, consisting of 50 stationary billboards and 10 mobile billboards, designed to resemble "road signs" for the waterways, traveled to waterways throughout the summer, particularly on major holiday weekends.



Exhibit E-3 [continued]

- Continued to place special emphasis on educating anglers by placing articles and messages in fishing publications throughout the state.
- Expanded the *Boating Safety Awareness* radio campaign by targeting areas of California with the highest accident rates. Safety messages regarding environmental stewardship and taking a boating safety course were added to the messages already being aired promoting life jacket use and overall boating safety. These messages were aired by more than 35 stations throughout the state.



Environmental Stewardship Message

- Continued outreach efforts to boaters at the water by:
 - Partnering with the California Coastal Commission's *Adopt-a-Beach* program to put safety posters on refuse barrels on the docks and in picnic areas.
 - Placing all-weather safety posters at launching ramps, fuel docks, trash receptacles, and park entrances.
- Distributed 1.2 million copies of boating safety literature.

Abandoned Watercraft Removal Program

■ In 2001, a total of \$399,989 was allocated to 10 public agencies for the removal and disposal of abandoned vessels and other substantial hazards to navigation.

Exhibit E-4 2001 Boating Safety Program Enhancements

Life Jacket Use

- The Department continues the *Life Jacket Partner Program* and the *T-Shirt Program* aimed at increasing the use of life jackets by children.
- The Department continues the *Dairy Queen Program*. Children wearing a life jacket while boating are rewarded with ice cream coupons given by marine law enforcement officers.
- The Department continues a radio ad campaign promoting the new laws requiring that persons aboard PWC, persons towed behind boats, and children under 12 on vessels less than 26 feet to wear life jackets. This safety message is being aired on radio stations throughout California and targets boaters in high accident areas.
- The Department continues placing billboards in areas where accidents are most prevalent along with placing safety messages on posters and refuse barrels at marinas. The billboards and posters look like waterway "road signs" with messages of overall boating safety.

Exhibit E-4 [continued]

■ The Department continues promoting the use of life jackets at safety fairs and boat shows throughout the state, through the annual *Safe and Wise Water Ways* poster contest for children, and at *National Safe Boating Week* events. In 2001, KXTV-TV, the ABC affiliate in Sacramento, partnered with the Department to promote boating and water safety in it's viewing area in Northern California. To bring attention to the State's new life jacket requirements, the television station produced two PSA's informing parents of the new law and the general public of the life jacket requirement aboard personal watercraft, while being towed behind a vessel, and for children under 12 aboard a motorboat 26 feet in length or less. KXTV-TV also highlighted the Department's website and where to go for information on our life jacket loaner program.

Personal Watercraft

- The Department completed a short self-paced course on PWC operation and safe boat handling. The course is intended for PWC operators of all ages and is available to the general public. It is designed so that is can easily be incorporated into existing safety programs offered by organizations such as the U.S. Coast Guard Auxiliary, the U.S. Power Squadrons, marine law enforcement agencies, and aquatic centers. There is a 20-question exam at the end of the booklet to self-test on the material covered. This basic course does not earn a certificate, but is simply a tool to introduce new PWC operators to laws, requirements, and important safety issues associated with their vessels.
- The promotion of safe operation of PWC is a component of the Department's outdoor media campaign.
- In 2001, the Department distributed a 30-second PSA on the subject of safe personal watercraft operation.
- The Department is piloting a PWC-handling course specifically for law enforcement. This course will be P.O.S.T. certified.
- The Department will consider conducting a mailing to registered PWC owners with educational information regarding the most frequent types of accidents involving that craft.



PWC Operator

Youth Operator Safety

- The Department continues distribution of the *AquaSMART Boating* program for high school students throughout California. This course incorporates lessons on key safety concerns identified by accident statistics. Four types of boating are addressed: personal watercraft, powerboating, sailing, and paddling. The course is available to schools, aquatic centers, and youth organizations.
- The Department will add a radio message specifically addressing the problem of illegal operation of vessels by minors.



Exhibit E-4 *(continued)*

Alcohol

- The Department continues a radio message campaign warning boaters of the dangers of drinking alcohol while boating. This safety message is airing on radio stations throughout California and targets boaters in areas with the highest accident rates.
- The Department continues to notify law enforcement agencies statewide about alcohol-related fatalities and encourages them to strengthen their educational and enforcement efforts in this area. The Department reinforces this message at all of its law enforcement training classes.
- The curriculum for all *AquaSMART* youth programs includes information on the dangers of alcohol and drug use especially when boating. Zero tolerance is emphasized for all persons engaged in aquatic recreation.

Other Safety Enhancements

- The Department is working to increase awareness of carbon monoxide poisoning by providing safety information to boaters and by providing information and training to law enforcement officers who investigate accidents.
- In 2001, the Department launched a new companion program to the *AquaSMART* series for elementary schools. *AquaSMART Live*, a traveling puppet show hosted by Splasher the Frog, who is the mascot of the *AquaSMART* program with programs for grades K-3 and 4-6. The K-3 program uses stunt dummies to demonstrate to the children what can happen when you do not play safe in and around the water. The 4-6 program is a game show format where two teams compete for prizes while learning how to stay safe in and around the water.
- In 2001, the Department distributed a television PSA about fishing and boating safety to television stations statewide.
- The Department continues work on a brochure promoting the importance of taking hands-on boating courses to improve safety on the water. The brochure will identify aquatic centers throughout the State where a variety of boating courses are provided. The brochure should be completed in Fall 2002.
- The Department will continue to warn boaters about hazardous water conditions on California's rivers, especially during spring and early summer, when water levels are high from snow pack run-off.
- The Department produced a "common sense" radio ad that combines general boating safety preparedness with a message recommending that boaters take a safety course.
- The Department is updating its water skiing safety video to include not only traditional water skiing activities, but also to include wakeboarding, kneeboarding, inner tubing, and other related activities. This video will be released in Summer 2002.
- The Law Enforcement Unit continues to conduct the *Accident Reconstruction Course* on the water, providing staged accidents for reconstruction by students. Many law enforcement officers believe this course helps them reconstruct accidents more accurately.

Section I

California's rivers, lakes, and coastal areas offer boating enthusiasts a wide variety of recreational opportunities, including:

- 1,356,780 surface acres of water
- 30 popular whitewater rivers with approximately 2,600 miles of waterways
- 3,427 miles of coastline and tidal shoreline.



Rafting on one of California's Rivers

Boating popularity grew steadily over the last decade, as reflected by the increase in the number of registered vessels. As of December 31, 2001, California had 967,909 registered vessels, the second highest in the nation.

The California Department of Boating and Waterways' mission is to provide safe and convenient public access to California waterways and to provide leadership in promoting the public's right to safe and enjoyable boating. To accomplish this, the Department administers statewide boating accident, law enforcement, and safety education

programs. The *California Boating Safety Report* highlights important statistics and describes current and future program activities to enhance boating safety.

A. Boating Accident Program

The Department's boating accident program disseminates accident information to boaters, law enforcement agencies, educational organizations, and the media. The program is mandated by Part 173 of Title 33 of the U.S. Code of Federal Regulations. Annual accident information collected by the Department is forwarded to the U.S. Coast Guard in Washington D.C., and is made a part of the Coast Guard's annual publication, *Boating Statistics*.

California accident statistics are compiled under state law, Section 656 of the *Harbors and Navigation Code*, which requires a boater, who is involved in an accident, to file a written report with the Department when:

- A person dies, disappears, or is injured requiring medical attention beyond first aid; or
- Damage to a vessel or other property exceeds \$500, or there is complete loss of a vessel.



Department staff review reported accidents, determine the cause(s), and identify preventative measures and specific safety-related problems. Safety education and public information program staff incorporate these safety problems and related solutions into updated course materials, promotional activities, and brochures. Law enforcement staff also communicate these safety problems during Department-sponsored training sessions for law enforcement officers.

B. Boating Law Enforcement Programs

The primary objective of the Department's law enforcement program is to assist law enforcement agencies that provide waterborne law enforcement services. These local agencies enhance boating safety through the enforcement of safety laws and regulations. To this end, the unit offers training to law enforcement officers to ensure uniform enforcement of boating laws, and provides financial support to counties for law enforcement programs and activities.

During FY 2000/01, law enforcement officers from agencies participating in the financial aid program provided nearly 75,000 operators with boating safety education through enforcement activities. Their verbal warnings and written citations were instrumental in helping to prevent accidents and improve boating safety.



Accident Reconstruction Course Lecture at Lake Tulloch

C. Boating Safety Education Programs

The Department provides accessible boating safety education through partnerships with educational institutions and non-profit organizations. These entities, in turn, provide crucial aquatic and boating safety education to students and the general public. Both teachers and students praise the boating safety course materials developed by the Department for



ABC's of the California Boating Law Publication

their exceptional content and ease of use.

Additionally, the Department's Public Information Unit provides safety information to millions of boaters through publication distribution, public service announcements (PSAs), and press releases. The Department has more than 50 different boating safety publications covering many topics, such as boating and alcohol use and proper PWC handling. Basic boating information, including laws and regulations, rules of the road, and safe operation practices, is provided to each person registering a vessel through the Department of Motor Vehicles.

Other safety messages are disseminated through the Department's *Boating Safety Awareness* multimedia campaign. These methods allow the Department to reach boaters who may not otherwise come into contact with other forms of boating safety information found at safety fairs, boat shows, or in pamphlets.

In 2001, the Department received five awards from the State Information Officers Council for boating safety materials developed by staff and six "Addy" awards from the Sacramento Advertising Club.

Section II

Boating Accident Program

This section summarizes 2001 boating accident statistics. Law enforcement agencies, the United States Coast Guard, educational institutions, and California boaters use these statistics to help improve boating safety.

A. Limitations of the Analysis

Reportable Accidents

The statistics in this report reflect every reported boating accident in California in 2001. Although the Department believes that all accidents involving fatalities were reported, many non-fatal accidents are never reported to the Department or law enforcement agencies due to noncompliance with, or ignorance of, the reporting law. The U.S. Coast Guard estimates that only about 10% of accidents are actually reported to state programs nationwide.

An increase in the number of reported accidents from year to year might not necessarily reflect an increase in the actual number of accidents, but rather might result from improved reporting efforts or follow-up research from other sources (e.g., newsclippings). To improve the accuracy of accident statistics, the Department has increased its efforts to obtain all accident reports by working closely with law enforcement agencies.

Accident Statistics

A total of 907 accidents were reported to the Department in 2001. Some statistics in this report are measured as a percentage of these total accidents. Often, there is more than one cause of an accident, more than one operator involved in an accident, or more



Open Motorboat after a Collision

than one vessel involved. Therefore, the number of vessels, like the number of operators involved in accidents, usually exceeds the number of accidents. A total of 1,140 operators were involved in boating accidents in 2001. Many statistics presented in this report are measured as a percentage of the number of operators involved or the number of causes—rather than the 907 accidents—in order to provide more accurate comparisons.



Alcohol Use

Analysis of alcohol-related accidents can be difficult for the following reasons:

- Delayed Accident Reporting Often there is significant delay between the time of the accident and the reporting of the accident to law enforcement agencies. Delays can happen for a variety of reasons, including emergency care needs and the desire to avoid legal consequences. (Operators/passengers are reluctant to report themselves as being under the influence of alcohol or drugs.)
 Unfortunately, these delays can result in the loss of accurate data due to alcohol burn-off.
- Delayed Body Recovery Sometimes, the bodies of boating accident victims are not recovered immediately. A delay of more than two days in recovering a body can result in significantly altered blood alcohol levels due to the process of decomposition, a by-product of which is blood alcohol. 13% of boating fatalities in 2001 could not be tested for alcohol for the above reasons.

B. 2001 Accident Summary

Findings

The 907 accidents reported to the Department during 2001 involved 502 injuries, 48 fatalities, and \$2.8 million in property damage. The total number of reported accidents remained virtually unchanged (906) while the number of injuries, fatalities and the total property damage were lower than 2000 totals, (524, 51, and \$3 million, respectively).



Open Motorboat Grounding on the Shoreline

Exhibit II-1 (on page 13) presents boating accident statistics in California from 1980 through 2001.

Exhibit II-2 (starting on page 14) presents 2001 boating accident statistics by county.

Type and Cause of Accidents

Exhibit II-3 (on page 16) presents types and causes of accidents by vessel type. Overall, the most common type of accident involved collision with another vessel (38%). Open motorboats and personal watercraft were the most common types of vessels involved in accidents and were involved in 50% and 30% of accidents respectively. The most common type of accident involving open motorboats was collision with another vessel (29%), followed by accidents involving skier mishaps (18%). Most accidents involving PWC were collisions with other vessels (71%), followed by falls overboard (14%).

The most frequently stated causes of accidents overall were operator inexperience (47%), operator inattention (36%), and excessive speed (32%). (A boating accident can have more than one attributable cause.)

The leading causes of accidents involving open motorboats were operator inattention and operator inexperience. The leading causes of accidents involving PWC were operator inexperience and excessive speed. Overall, these causes were consistent with previous years.

Exhibit II-1 1980-2001 Boating Accidents in California*

Year	Number of Accidents	Number of Injuries	Number of Fatalities	Amount of Property Damage
1980	657	270	112	\$2,039,800
1981	728	319	87	\$3,655,630
1982	696	323	103	\$2,497,000
1983	648	333	95	\$3,713,100
1984	791	341	93	\$2,491,700
1985	869	403	76	\$4,246,400
1986	741	319	68	\$2,645,500
1987	905	325	54	\$3,381,600
1988	745	333	51	\$2,396,100
1989	632	371	43	\$3,669,800
1990	761	416	50	\$3,131,200
1991	750	421	58	\$2,653,800
1992	689	447	59	\$4,360,100
1993	743	434	67	\$2,052,800
1994	709	386	40	\$1,740,300
1995	833	490	52	\$2,536,500
1996	850	537	56	\$2,241,700
1997	925	526	43	\$3,266,800
1998	772	413	58	\$2,299,600
1999	907	491	42	\$2,864,000
2000	906	524	51	\$3,038,400
2001	907	502	48	\$2,841,900

^{*} An accident is considered reportable if: a person dies, disappears, or is injured requiring medical attention beyond first aid; vessel or other property damage exceeds \$500; or there is complete loss of a vessel. Not all accidents are reported to the Department, due to either nonobservance or ignorance of the reporting law.

Time and Location

Accidents occurred mostly during the summer months (May through September), on weekends, between 2:00 p.m. and 4:00 p.m.

Of the 907 boating accidents, 193 (21%) occurred during the three holiday periods of Memorial Day, Independence Day, and Labor Day. Nearly one-quarter (24%) of all injuries also occurred during these periods.

Of the 268 accidents occurring on northern lakes in 2001, 29% occurred during these holiday periods. Of the 73 accidents occurring on the Colorado River, 33% occurred during these periods.

Exhibit II-4 (on page 16) presents the accidents, injuries, and fatalities by location. Overall, most accidents and injuries occurred on lakes, 48% and 56% respectively, and more occurred on northern lakes.



Exhibit II-2 2001 Boating Accidents by County*

County	Number of Accidents	Number of Injuries	Number of Fatalities	Amount of Property Damage
Alameda	11	1	2	\$26,550
Amador	5	3	0	\$9,700
Butte	18	12	2	\$43,900
Calaveras	23	17	0	\$93,500
Colusa	7	8	0	\$9,700
Contra Costa	35	11	4	\$138,450
El Dorado	17	7	0	\$30,000
Fresno	17	9	0	\$18,500
Humboldt	6	Ο	3	\$6,600
Imperial	17	13	2	\$29,150
Kern	14	12	1	\$26,250
Kings	2	1	0	\$8,900
Lake	10	7	1	\$56,600
Lassen	3	2	1	\$4,500
Los Angeles	64	31	0	\$240,200
Madera	23	16	1	\$23,900
Marin	10	2	0	\$45,500
Mariposa	4	2	0	\$8,600
Mendocino	2	0	0	\$4,300
Merced	2	0	1	\$550
Monterey	11	2	1	\$61,100
Napa	25	23	1	\$19,700
Nevada	8	7	0	\$10,600
Orange**	55	8	0	\$515,250

^{*} An accident is considered reportable if: a person dies, disappears, or is injured requiring medical attention beyond first aid; vessel or other property damage exceeds \$500; or there is complete loss of a vessel. Not all accidents are reported to the Department, due to either nonobservance or ignorance of the reporting law.

^{**} The increase in boating accidents in Orange County when compared with accident totals appearing in reports prior to 1999 is not due to an increase in accidents, but rather an increase in the reporting of accidents to the Department.

Exhibit II-2* (continued)

County	Number of Accidents	Number of Injuries	Number of Fatalities	Amount of Property Damage
Placer	28	13	2	\$78,100
Plumas	4	3	0	\$9,500
Riverside	58	37	0	\$89,100
Sacramento	16	5	1	\$81,500
San Bernardino	60	49	4	\$151,750
San Diego	73	44	1	\$271,400
San Francisco	13	3	1	\$74,800
San Joaquin	52	27	4	\$239,150
San Luis Obispo	21	9	1	\$34,050
San Mateo	3	0	0	\$11,550
Santa Barbara	5	2	0	\$11,000
Santa Clara	11	6	0	\$9,500
Santa Cruz	6	0	Ο	\$12,600
Shasta	58	27	3	\$55,950
Sierra	1	0	1	\$0
Solano	14	11	0	\$80,600
Sonoma	16	12	4	\$20,200
Stanislaus	16	10	2	\$37,000
Sutter	2	2	0	\$2,000
Tehama	6	1	0	\$21,000
Trinity	8	8	Ο	\$2,500
Tulare	7	14	0	\$18,300
Tuolumne	17	12	1	\$27,700
Ventura	11	0	1	\$40,950
Yolo	8	10	2	\$20,000
Yuba	4	3	0	\$9,700
Total	907	502	48	\$2,841,900

^{*} An accident is considered reportable if: a person dies, disappears, or is injured requiring medical attention beyond first aid; vessel or other property damage exceeds \$500; or there is complete loss of a vessel. Not all accidents are reported to the Department, due to either nonobservance or ignorance of the reporting law.

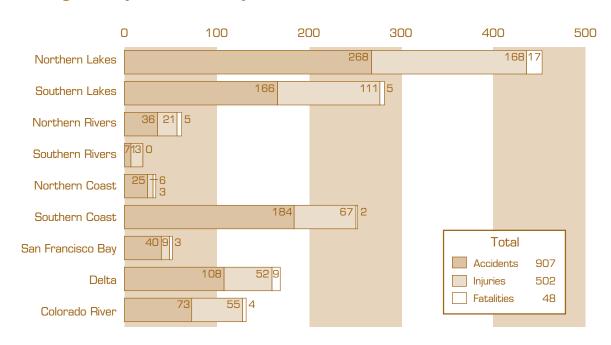


^{**} The increase in boating accidents in Orange County when compared with accident totals appearing in reports prior to 1999 is not due to an increase in accidents, but rather an increase in the reporting of accidents to the Department.

Exhibit II-3
Types and Causes of Accidents by Vessel Type

	Open Motorboa	ats	Persona Watercra		Other Vessels		All Vessels	
	Collision with Other Vessel	29%	Collision with Other Vessel	71%	Collision with Other Vessel	39%	Collision with Other Vessel	38%
Types of Accidents	Skier Mishap	18%	Falls Overboard	14%	Grounding	13%	Grounding	11%
	Grounding	12%	Struck by Boat	5%	Flooding/ Swamping	12%	Skier Mishap	10%
	0		0		0		0	
	Operator Inattention	37%	Operator Inexperience	84%	Operator Inexperience	48%	Operator Inexperience	47%
Causes of Accidents	Operator Inexperience	33%	Excessive Speed	64%	Operator Inattention	17%	Operator Inattention	36%
	Excessive Speed	26%	Operator Inattention	53%	Machinery Failure	11%	Excessive Speed	32%

Exhibit II-4 2001 Boating Safety Accidents by Location*



^{*} An accident is considered reportable if: a person dies, disappears, or is injured requiring medical attention beyond first aid; vessel or other property damage exceeds \$500; or there is complete loss of a vessel. Not all accidents are reported to the Department, due to either nonobservance or ignorance of the reporting law.

Vessel Type and Length

In 2001, open motorboats accounted for approximately 50% of all vessels registered in California, and PWC accounted for 19%. Open motorboats were involved in 50% of all accidents and PWC were involved in 30% of all accidents. This indicates that PWC were involved in a disproportionately high number of accidents. However, the number of PWC involved in accidents has decreased substantially in the last four years and has decreased 30% since 1997, when accidents involving these vessels were at an all-time high of 391. Most vessels (73%) involved in accidents were less than 26 feet long.

Exhibit II-5 (on page 18) presents registration and accident statistics for open motorboats, PWC, and other vessels during 2001.

Operator Age

Overall, operators in the 31-40 age group were involved in accidents more often than those in any other age group. The 31-40 age group was involved most often in open motorboat accidents, followed by the 41-50 age group. Most PWC accidents involved operators in the 11-20 age group, followed by the 21-30 age group.

Operator Owner Status

44% of all vessels involved in accidents were operated by the registered owner. About 38% of vessels were operated by someone other than the registered owner (26% were borrowed and 12% were rented).

C. Accidents Involving Personal Watercraft

Background

A personal watercraft is a small vessel that uses an internal combustion engine powering a jet pump or propeller. It is designed to carry from one to four persons, and to be operated by a person sitting, standing, or kneeling on the vessel rather than in the conventional manner of sitting or standing inside the vessel.

The use of a PWC is subject to all state, local, and federal regulations governing the operation of all powerboats of similar size.

As of December 31, 2001, there were 181,875 PWC registered in California, comprising 19% of registered vessels. **Exhibit II-6** (on page 19) shows the total number of PWC registered in California from 1993 through 2001.

Findings

A total of 273 PWC-related accidents were reported in 2001, resulting in 216 injuries, 5 fatalities, and \$465,200 in property damage. The total number of reported accidents and injuries and fatalities were lower than 2000 levels (293, 238, and 6 respectively), while the number of reported property damage increased from \$436,650.

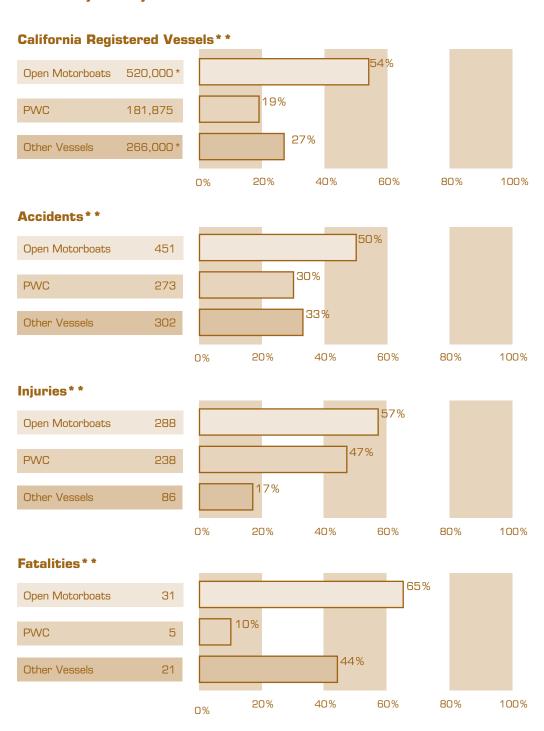
Exhibit II-7 (on page 19) presents a nine-year summary for PWC accidents, injuries, fatalities, and property damage.



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Exhibit II-5 2001 Registration and Accident Statistics for Open Motorboats, PWC, and Other Vessels



- * These figures are estimates, based on the Department of Motor Vehicles registration categories.
- ** The sum of the percentages does not equal 100 percent because some accidents, injuries, and fatalities involve multiple types of vessels.

Exhibit II-6 1993-2001 PWC Registration

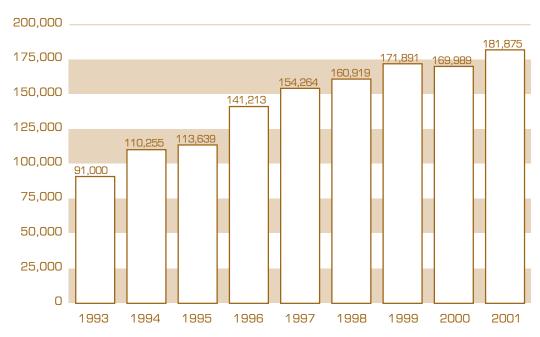


Exhibit II-7
1993-2001 PWC Accidents, Injuries, Fatalities, and Property Damage*

Year	Number of Accidents	Number of Injuries	Number of Fatalities	Amount of Property Damage
1993	248	178	5	\$306,900
1994	257	178	7	\$294,800
1995	353	226	6	\$579,550
1996	385	298	8	\$508,300
1997	391	276	8	\$709,450
1998	229	161	9	\$384,050
1999	264	215	6	\$447,550
2000	293	238	6	\$436,650
2001	273	216	5	\$465,200

^{*} An accident is considered reportable if: a person dies, disappears, or is injured requiring medical attention beyond first aid; vessel or other property damage exceeds \$500; or there is complete loss of a vessel. Not all accidents are reported to the Department, due to either nonobservance or ignorance of the reporting law.



Exhibit II-8 (on page 21) presents 2001 reported PWC-related accidents by county.

Accounting for 19% of registered vessels, PWC were involved in 10% of all fatalities and were responsible for 16% of all property damage, but were involved in 30% of all accidents and 43% of all injuries.

Accidents involving personal watercraft decreased from 293 in 2000 to 273 in 2001. Accidents involving them have decreased significantly (30%) since the 1997 boating season, during which there were 391 PWC-related accidents.

This decrease appears to be attributable mainly to two laws affecting PWC that took effect in January 1998. The first law prohibited activities such as wake jumping within 100 feet of another vessel, spraying down other vessels, and playing "chicken." These activities now constitute endangerment of life, limb, and property. The second law raised the minimum age to operate a vessel of over 15 HP alone from 12 to 16 years of age. Since the vessel of choice of operators between 12 and 16 is the PWC, restricting this group's ability to operate vessels has resulted in a decrease in PWC-related accidents. This reduction in accidents is also discussed in Accidents Involving Youths, on page 26.

PWC accidents involving radical maneuvers such as wake jumping, donuts, and spraying other vessels fell from 88 in 1997 to 52 in 2001, a decrease of 41%.

Accidents involving youth operators fell from 120 in 1997 to 88 in 2001, a decrease of 27%.

Type and Cause of Accidents

Most reported PWC accidents involved collisions with other vessels (71%). 14% of accidents involved falls overboard and 5% involved persons being struck by boats.

An examination of the 193 collisions involving PWC reveals that 137 (71%) involved a PWC colliding with a second PWC. Of these accidents, 52 (38%) involved operators engaged in radical maneuvers (spraying other vessels, wake jumping, donuts, or playing "chicken").

Of the collisions involving two PWC, 74 (54%) involved two operators who knew each other and were riding together. Behaviors more likely to occur between operators, who were riding together, were unsafe following distances and radical maneuvers.

The most common causes of all PWC accidents were operator inexperience (84%), excessive speed (64%), and operator inattention (53%). (Some accidents have more than one attributable cause.) All of these causes are operator-controllable factors.

Operator Age

PWC operators in the 11-20 age group were involved in more accidents than any other age group followed by the 21-30 age group.



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Exhibit II-8 2001 PWC-Related Accidents by County*

County	Number of Accidents	Number of Injuries	Number of Fatalities	Amount of Property Damage
Amador	2	2	0	\$3,700
Butte	4	3	1	\$10,2000
Calaveras	7	4	0	\$29,000
Colusa	3	5	0	\$2,700
Contra Costa	3	3	1	\$5,000
El Dorado	5	2	0	\$6,200
Fresno	12	9	0	\$11,150
Imperial	7	8	0	\$17,000
Kern	10	12	0	\$22,450
Kings	2	1	0	\$8,900
Lake	2	3	0	\$2,500
Lassen	1	2	0	\$1,500
Los Angeles	27	18	0	\$35,650
Madera	12	10	0	\$9,150
Mariposa	2	1	0	\$6,600
Monterey	1	0	0	\$600
Napa	13	11	O	\$8,200
Nevada	2	2	0	\$9,500
Orange**	4	1	0	\$3,300
Placer	14	11	0	\$45,600
Plumas	3	3	0	\$6,000
Riverside	39	25	0	\$48,000
Sacramento	3	1	0	\$6,050
San Bernardino	29	21	2	\$37,500
San Diego	16	18	0	\$18,400
San Joaquin	7	4	0	\$14,000
San Luis Obispo	2	0	0	\$1,500
Santa Clara	3	2	0	\$4,350
Shasta	9	6	0	\$16,550
Solano	2	4	0	\$8,000
Stanislaus	9	7	0	\$18,000
Trinity	1	1	0	\$2,500
Tulare	5	8	0	\$12,300
Tuolumne	10	6	1	\$24,650
Yuba	2	2	0	\$8,500
Total	273	216	5	\$465,200

^{*} An accident is considered reportable if: a person dies, disappears, or is injured requiring medical attention beyond first aid; vessel or other property damage exceeds \$500; or there is complete loss of a vessel. Not all accidents are reported to the Department, due to either nonobservance or ignorance of the reporting law.



^{**} The increase in boating accidents in Orange County when compared with accident totals appearing in reports prior to 1999 is not due to an increase in accidents, but rather an increase in the reporting of accidents to the Department.

Operator Owner Status

72% of PWC involved in accidents were operated by someone other than the registered owner (53% were borrowed and 19% were rented).

Boater Use Study

Several years ago, the Department noted the disproportionately high number of PWC-related accidents when compared to their registered numbers. For example, in 1994, PWC constituted 13% of the vessel population, but were involved in 36% of the accidents. However, if PWC spent more time underway than conventional boats, would the accident rate still be disproportionate? To answer this concern, the Department funded a study that was conducted by California State University Sacramento to survey boat owners to determine the amount of time boats were underway.

The study, conducted in 1995 and 1996, found that, for every day on the water, PWC spent 5.2 hours underway, while conventional vessels only spent 3.6 hours underway. However, when controlled for hours underway (that is, if conventional boats spent the same amount of time on the water as PWC), the study found that the number of accidents and injury-related accidents involving PWC still exceeded those involving conventional boats.



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The number of PWC-related accidents has decreased substantially in the last three years. Therefore, to see if the above finding was still true, the 2001 accident data was used in combination with the use data from the study to generate the following statistics:

- Despite the decrease in PWC-related accidents, the number of accidents and injury accidents involving PWC continues to exceed those involving conventional vessels when controlled for hours underway.
- When controlled for hours underway, there would have been 1 accident for every 666 PWC operating on California waterways, compared to 1 accident for every 788 conventional vessels.

Representative Accidents

- A PWC operator was trying to approach the dock and gave the vessel too much gas, causing it to ride up on the dock. The operator put his foot out to help slow the vessel down, which caused his leg to twist and his knee to dislocate.
- A PWC operator was spraying various vessels and operating too close to shore at a high rate of speed. The sun was in his eyes, as well as spray, preventing him from seeing a vessel anchored near the shoreline, which he collided with.
- A PWC operator was following a friend on a second PWC at too close a distance. The operator in front made a sudden turn without looking and the operator in the rear could not avoid striking the vessel as well as the operator, injuring his back and breaking his ribs.



Removal of a Open Motorboat

- A PWC operator approached an idling vessel at cruising speed and then let off the throttle, leaving him with no steering capability, which caused him to strike the vessel. The PWC operator sustained a broken ankle. The passenger aboard the PWC sustained severe breaks to his lower leg that nearly resulted in an amputation.
- A PWC operator was coming into shore near an area where his friends were throwing a football in shallow water. He approached them at too great a speed and started a turn to avoid them too late. As a result, he could not avoid striking one of the waders in the head. The victim sustained a broken jaw and also bit through his tongue.

Additional Safety Concerns

- Many PWC operators do not realize that when they let off the throttle, they lose steering capability. Numerous accidents have resulted from this lack of knowledge.
- PWC sometimes present a danger to their riders because of the craft's lack of visibility when it capsizes. Riders who are attempting to remount their PWC are often not visible to other watercraft, and are liable to be struck by other vessels.

■ Although rare, lanyards sometimes present difficulties for operators. In one case, the operator fell overboard and was injured, rendering him unable to swim back to the craft. Since the lanyard was on his wrist, the passenger was unable to maneuver the craft to retrieve him. In other cases, lanyards became detached and could not be reattached quickly enough to avoid grounding or colliding with another vessel. These situations are rare, but noteworthy.

D. Accidents Involving Water Skiing

In this report, the term "water skiing" refers to all activities involving a vessel towing a person on a towline.

Findings

In 2001, a total of 129 accidents involving water skiing activities were reported to the Department, resulting in 119 injuries and 2 fatalities. The accidents accounted for 14% of all accidents, 24% of injuries, and 4% of fatalities. Water skiing accidents decreased 11% compared with 2000 totals.

In recent years, the sport of water skiing has evolved beyond traditional water skiing and now encompasses the towing of inner tubes, wake boards, kneeboards, and air chairs. In 2001, accidents involving wakeboards continued to exceed the traditional water skiing accidents. Wakeboarding activities were involved in 33% of water skiing accidents, followed by traditional water skiing (32%) and inner tubing (29%).



Time and Location

97% of water skiing accidents occurred between May 1 and September 30, with 28% occurring during the holiday weekend periods of Memorial Day, Independence Day, and Labor Day. 74% of water skiing related accidents occurred in Northern California and 26% in Southern California. The most popular bodies of water were lakes (74%), followed by the Sacramento-San Joaquin Delta (10%) and the Colorado River (10%).

Vessel Type and Length

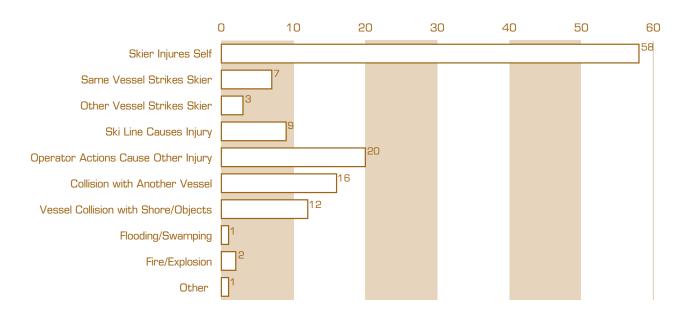
Most water skiing accidents involved open motorboats between 16 and 25 feet in length.

Type and Cause of Accidents

Exhibit II-9 (below) provides a breakdown of the 2001 reported water skiing activities by situation.

Water skiing accidents, in which the skier was responsible for the accident, accounted for the largest percentage of accidents (45%). These accidents most often involved inexperienced skiers, who were injured while attempting to stand up or who attempted maneuvers beyond their experience level.

Exhibit II-9
2001 Water Skiing Accidents by Situation





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The majority of the remaining 55% of accidents involved a variety of unsafe behaviors, both by operators towing skiers and also by other vessels operating in the vicinity of vessels towing skiers. A small number of accidents involved inappropriate handling of ski lines, by operators and skiers. Consistent with other years, the most common situations involved:

- Vessels not keeping appropriate distances from drifting vessels involved in assisting fallen skiers, thereby running over ski lines.
- Operators commencing operation of vessels while ski lines are still in the water, causing the lines to be entangled in the propellers.
- Operators coming too close to the shoreline while towing tubes, not realizing that the tubers cannot maneuver the tubes and causing them to strike the shoreline.
- Operators towing tubes in donuts to provide the tubers with more exciting rides, but instead, running over the ski lines and pulling the tubes into the propellers.
- Operators failing to notice that other vessels are towing skiers, causing collisions with skiers.
- Operators looking over their shoulders, watching skiers instead of relying on the observers, resulting in collisions with other vessels or the shoreline.

Representative Accidents

- While the operator was towing a wakeboarder, an unsecured wakeboard in an overhead rack came crashing down, striking a passenger in the head. He sustained a severe laceration requiring stitches.
- The operator was returning to shore after a day of tubing. The tube was sitting on the engine compartment, still attached to the rope, which was coiled on the floor of the vessel. A strong wind blew the tube overboard and a passenger sitting nearby got her foot caught in the rope and was jerked overboard. She sustained an amputation to her toe.
- The operator was retrieving a fallen skier and was not properly utilizing an observer. He took his eyes off the skier and did not realize that she was swimming toward the vessel. He put the vessel in reverse, causing the tow rope to become tangled both in the propeller and around the skier's leg, which pulled her into the propeller. She sustained lacerations to her leg.
- The operator was towing a wakeboarder and was turned around watching him instead of leaving that task to the observer. This inattentiveness prevented him from seeing a drifting vessel in his path. He struck the vessel, injuring a person on board.
- The operator was inexperienced in towing tubes and came too close to the shoreline during a turn, causing the tube to "slingshot" onto the shore. The tuber sustained a broken pelvis.



E. Accidents Involving Youths

Background

Throughout this report, "youths" refers to persons under 18 years of age.

From 1987 through 1997, California law required a person to be at least 12 years of age to operate a craft of more than 10 HP. If an operator was under 12, a person 18 years of age or older had to be on board the vessel.

In 1998, the law changed; it now requires the operator of a craft of more than 15 HP to be at least 16 years of age. Persons 12-15 may operate if a person of at least 18 years of age is attentively supervising aboard the vessel.

Note: Exceptions to this law include the operation of a sailboat that does not exceed 30 feet in length or a dinghy used directly between a moored boat and the shore, or between two moored boats.

Findings

During the 2001 boating season, youth operators were involved in 10% of all accidents and 18% of injuries. For the first time since 1990, youth operators were not involved in any fatal accidents.

Exhibit II-10 (below) presents a nine-year summary for youth operator accident statistics.

The number of accidents involving youths had remained consistent for three years prior to the 1998 boating season. However, since the previously mentioned operator age limit increase took effect in January 1998, there has been a substantial decrease in the number of accidents involving operators under 16 years of age. Although accidents involving youth operators have increased in the last two years, the total number is still 27% lower than the number reported in 1997.

Exhibit II-10 1993-2001 Youth Operator Accidents

Year	Number of Operators	Number of Accidents	Number of Injuries	Number of Fatalities
1993	77	67	51	7
1994	99	86	63	3
1995	135	110	80	1
1996	136	117	95	3
1997	140	120	87	2
1998	81	70	51	6
1999	73	63	56	2
2000	94	80	72	2
2001	107	88	92	0

Of the 107 youth operators involved in accidents, 52 (49%) were under the age of 16, and 7 were under the age of 12. Of the operators younger than 16 years of age, 92% were operating illegally by either not having an adult on board, or, when the operator was younger than 12, operating the vessel under any circumstance. The percentage of underage operators operating illegally has increased from 74% in 2000.

Type and Cause of Accidents

Collisions (81%) were the primary type of accident involving youth operators followed by falls overboard (8%) and persons struck by boats (6%).

The most common cause of accidents involving youth operators was operator inexperience (90%). Operator inexperience was a factor in only 47% of accidents involving operators of all ages. Operator inattention was the second most common cause, followed closely by excessive speed.

Vessel Type

The vast majority (94%) of youth operators involved in accidents were operating PWC.

Fault Assessment

Youth operators were involved in 71 collisions with other vessels. Most of these collisions (75%) involved youth operators colliding with adult operators. Youth operators were exclusively at fault in 58% of these collisions, compared to 17% for adult operators. An additional 23% of accidents between youth and adult operators involved shared fault and in 2% of accidents, information regarding fault was unknown.

Representative Accidents

- A 13-year-old PWC operator (operating alone) and a 15-year-old PWC operator (operating with an adult on board) were riding rented PWC together and spraying each other. The 13-year-old's attention was diverted behind him and failed to notice the other vessel in his path and collided with it, injuring both the operator and passenger of the second vessel. The operator sustained broken ribs and a ruptured spleen and the passenger, a broken wrist. The person who rented the two PWC was cited for allowing the 13-year-old to operate without an adult on board.
- A 14-year-old PWC operator was looking down at her watch and failed to notice a person being towed on a tube. She could not avoid striking the tuber, who sustained multiple severe contusions.
- A 14-year-old PWC operator was very inexperienced and maneuvered in a donut, causing him and his passengers to fall overboard. One passenger (the operator's mother) struck her head as she fell, sustaining a concussion.
- A 16-year-old operator exited the 5-MPH zone against the traffic pattern causing a head-on collision with an open motorboat.

Additional Safety Concern

Very young children riding on PWC can present serious safety problems. While riding in front of an operator, a child has easy access to the vessel controls and can easily manipulate them. Such situations have resulted in accidents. Seating a young child behind a PWC operator is unsafe as well, because he or she can easily fall overboard.



F. Fatal Boating Accidents

Findings

In 2001, 48 fatalities occurred on California waterways. This represents 5.0 fatalities per 100,000 registered vessels. The number of fatalities decreased from 51 in 2000 (5.6 per 100,000 registered vessels).

Type and Cause of Accidents

The most common type of fatal accident involved falls overboard (35%) and vessels capsizing (33%). Operator inattention (50%), operator inexperience (31%), and hazardous weather/water conditions (27%) were the primary causes of fatalities. 63% of the victims drowned. Of that group, 83% were not wearing a life jacket.

Time and Location

The largest number of fatalities occurred during July and August. 52% of fatalities occurred during weekends. 46% of fatalities occurred on lakes, 17% occurred on oceans/bays, 19% occurred in the Sacramento-San Joaquin Delta region, 8% on the Colorado River, and 10% on other rivers throughout the State. 77% of fatal boating accidents occurred in Northern California.



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Vessel Type and Length

51% of vessels involved in fatal accidents were open motorboats, 16% were paddle craft, 12% were PWC, and 8% were cabin motorboats. Even though PWC were involved in 30% of all accidents, they were not involved in nearly as many fatalities. PWC operators are more likely to wear life jackets, which may explain the lower fatality rate. Nearly all vessels involved in fatal accidents were less than 26 feet in length (86%).

Victim Activity

Exhibit II-11 (on page 29) presents boating fatalities by type of activity and life jacket usage.

Fishing-Related Fatalities

Fishing-related fatalities decreased from 49% of all victims in 2000 to 27% in 2001. Of these victims, 85% drowned and none were wearing a life jacket.

The vast majority (77%) of victims of fishing-related accidents were boating in Northern California. The most common location of these accidents were northern lakes followed by the Sacramento-San Joaquin Delta and the northern coast.

All of the fishing-related fatalities occurred as a result of vessels capsizing or victims falling overboard.

Carbon Monoxide-Related Fatalities

The inhalation of carbon monoxide fumes was a factor in 2 fatalities in 2001. During the last several years, victims have died as a result of carbon monoxide poisoning. Dangerous behaviors include:

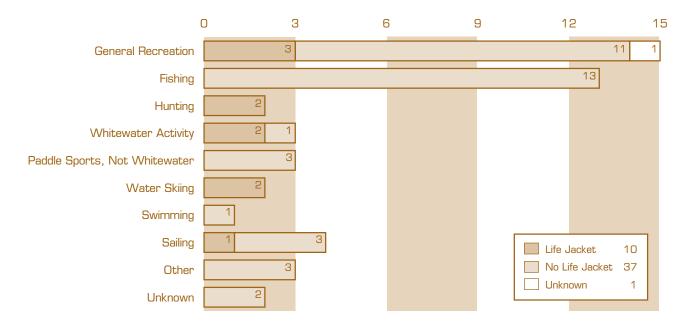
- Leaning over the stern of the vessel while the engine is engaged
- Teak surfing (body surfing by holding onto the swim step of a vessel that is underway and then letting go and surfing the vessel's wake)
- Improper ventilation in an enclosed cabin
- Swimming near the stern of a vessel whose engine is engaged.

Boating fatalities involving carbon monoxide may be much higher than reported. In the past, some drowning accidents thought to be swimmingrelated may have involved carbon monoxide. The Department is increasing educational efforts to educate boaters and accident investigators about carbon monoxide in the boating environment.

Representative Accidents

- The victim and a friend were whitewater kayaking on a river. The victim was experienced in whitewater rafting, but she was not experienced in the operation of a kayak. She navigated a rapid incorrectly, causing her vessel to capsize and she became trapped beneath a submerged log.
- The operator took a small open motorboat out in windy conditions. He decided the water conditions were too rough to continue and turned back to shore, but in the process of returning, the vessel capsized. Neither he nor his passenger had been wearing a life jacket and, once in the water, they could not access the safety gear as it was trapped beneath the overturned vessel. The passenger drowned before help could reach the scene.

Exhibit II-11
2001 Boating Fatalities by Type of Accident and Life Jacket Usage





- The operator had just purchased a jetpropelled open motorboat. He was operating on a crowded lake at too great a speed for his experience level. He encountered another vessel and did not have enough time to take appropriate action to avoid the vessel. He then let off the throttle, leaving him with no steering capability, which resulted in a collision. Two people aboard his vessel died from injuries sustained in the collision.
- A water skier was being towed past a drifting vessel occupied by friends and family of the skier. As he passed their location, he let go of the rope and decided to spray the occupants of the vessel, but miscalculated and struck the vessel instead. He was killed upon impact.
- The operator of an open motorboat was overtaken and struck by a second open motorboat, whose operator was intoxicated and operating at a high rate of speed. The intoxicated operator's vision was also obscured by the raised position of the bow, as he had numerous persons in the stern of the vessel, improperly distributing their weight. As a result of the collision, several persons aboard his vessel fell overboard and one, also intoxicated, drowned. If she had been wearing a life jacket, it would have saved her life.



Fire Onboard an Open Motorboat

G. Alcohol Use and Fatal Boating Accidents

Background

In 1987, state law made it illegal to operate a recreational vessel with a blood alcohol level of 0.10% or more. In 1991, the legal limit was decreased to 0.08%. Furthermore, a "boating under the influence" conviction now appears on Department of Motor Vehicles records and can be used to suspend or revoke a vehicle driver's license.

For the purpose of this analysis, only fatal boating accidents were analyzed for alcohol relatedness. A person with a blood alcohol level of 0.035% or higher is assumed to be "under the influence." The National Transportation Safety Board has determined that when the concentration of alcohol in a person's bloodstream reaches this level, noticeable changes in judgment and operational competency occur.



Outdoor Media Campaign

As was discussed earlier (on page 12), testing was not conducted on all victims due to delayed accident reporting or delayed body recovery, which can alter blood alcohol levels.

Findings

Of the 48 fatalities, blood alcohol information was available in 42 of the cases. Of these 42 victims, 10 (24%) had blood alcohol levels equal to or greater than 0.035%.

Type and Cause of Accidents

The majority of alcohol-related boating fatalities were the result of collisions with other vessels (30%), falls overboard (30%), and vessels capsizing (20%). Operator inattention (50%) and excessive speed (50%) were the leading causes of accidents. (Some accidents had more than one cause.)

The majority (60%) of the victims drowned. Of this group, none were wearing life jackets.

Type of Vessel

A total of 14 vessels were involved in these accidents, all of which were motorized. Of these vessels, the majority (64%) were open motorboats. 79% of all vessels involved were less than 26 feet in length.

Time and Location

Of the 10 alcohol-related fatalities, 90% occurred on weekends throughout the year. 6 occurred in Northern California and 4 in Southern California.

Activity

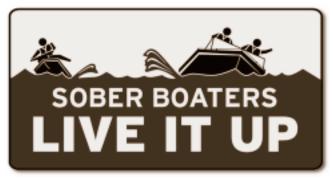
Unlike the 2000 boating season, in which 8 alcohol-related fatalities took place during fishing-related activities, only 1 alcohol-related fatality in 2001 occurred while fishing.

Profile of Intoxicated Boaters

An examination of the 10 fatalities reveals that 5 were passengers. Of the passengers, 4 of the 5 contributed to their deaths due to poor judgment related to alcohol consumption.

These findings relating to intoxicated passengers were consistent with findings from other years. Passengers, who are under the influence, often put themselves in dangerous positions in the boating environment. Passengers engage in activities such as leaning, sitting on gunwales, or jumping from one vessel to another. Additionally, some passengers have stood up or moved about vessels. This behavior has caused them to fall overboard, or vessels to capsize, placing all aboard in danger. Persons also swim too close to propellers, causing danger to themselves.

These situations underscore the Department's long-held view that a sober operator does not ensure passenger safety. Intoxicated persons in or around vessels are exposed to dangers that would not affect the safety of intoxicated passengers in a vehicle. The "designated driver" concept, which is popular in some boating safety literature, has its roots in automobile safety where the possibility of falling overboard and drowning (or in some years, swimming too close to the propeller) is not a factor.



Outdoor Media Campaign



Therefore, based upon the findings of these fatalities and others from other years, the Department recommends that neither operators nor passengers drink alcoholic beverages while boating.

Alcohol-Related Fatalities Involving Motorized Vessels

In January 1986, the Department submitted the *Boating Safety Report* to the California Legislature. This report analyzed alcohol-related boating accidents between November 1, 1983 and October 31, 1985, and concluded that 59% of all fatalities involving motorized vessels were alcohol-related (where testing could be conducted).

The Department conducted a second alcohol-related boating accident study between January 1, 1993, and December 31, 1994. This study concluded that 23% of all fatalities involving motorized vessels were alcohol-related, a significant reduction from the 1986 study.

Table II-1 (below) shows the percentage of alcohol-related fatalities involving motorized vessels (where alcohol-related testing could be conducted) from 1993 to 2001. In 2001, 36 of the 42 victims tested for alcohol-relatedness were killed in accidents involving motorized vessels. Of that group, 10 (28%) were alcohol-related.

Table II-1

Percetages of Alcohol-Related Fatalities Involving Motorized Vessels				
1993	33%			
1994	11%			
1995	34%			
1996	39%			
1997	48%			
1998	14%			
1999	25%			
2000	39%			
2001	28%			

Section III

Boating Law Enforcement Programs

In support of the Department's mission to provide leadership in promoting the public's right to safe and enjoyable boating on California waterways, the Enforcement Unit's primary objectives are:

- To provide for adequate boating law enforcement through local agencies
- To ensure that the enforcement of California boating laws is uniform throughout the state.

The Enforcement Unit meets these objectives through programs that provide officer training and financial aid to local boating law enforcement agencies.

A. Financial Aid Program

The Department's financial aid program provides supplemental funding to local Governments, usually for county sheriff boating patrol units. The funding supports enforcement of State laws and regulations and local ordinances affecting boating activities, inspection of vessels, supervision of water events, search and rescue operations, and recovery of drowned bodies.

During FY 2000/01, the Department allocated \$8.1 million in funding to 36 counties and 2 cities for boating law enforcement operations including maintenance, equipment, and personnel costs. **Exhibit III-1** (on page 34) presents a summary of services supported during this period by the financial aid program.



Vessel Safety Check Performed by the USCG Auxiliary during Media Day at Folsom Lake

Boating law enforcement officers provide important safety education to the boating public. The Department's partnerships with the law enforcement community provide the Department with an excellent resource to help educate and communicate with the recreational boater.

In FY 2000/01, law enforcement officers provided boating safety education to nearly 75,000 vessel operators, primarily by means of public contact and verbal warnings, which act as teaching tools to give the boater more knowledge and help prevent accidents.



Exhibit III-2 Services Supported by the 2001 Financial Aid Program

Regulation Enforcement	
Verbal Warnings	67,755
Citations	6,536
Physical Arrests	624
Boater Assistance	
Persons Assisted	27,870
Vessels Assisted	7,028
Accident Investigations	1,464
Search and Rescue Operations	
Searches	1,283
Body Recovery Attempts	126
Boating Safety Presentations	7,672
Vessel Inspections	70,851
Organized Boating Event Supervision	

B. Law Enforcement Training Program

In California, boating law enforcement is decentralized. There are more than 100 public agencies throughout the State that enforce California's boating laws. Consequently, the interpretation of boating laws could vary from agency to agency, making it confusing for the State's boaters. However, the Department provides an extensive marine law enforcement training program to ensure that boaters can expect uniform law enforcement on waterways throughout the State.

During 2001, the Department conducted 20 oneweek classes (800 hours) throughout the State and trained nearly 550 marine patrol officers. These courses are designed for law enforcement personnel and are taught by law enforcement specialists who bring great expertise and credibility to the training program. The Department offers training classes in the following areas:

- Seamanship-Rescue Boat Operations
- Boating-Basic Skills Training
- Coastal Piloting and Navigation
- Marine Firefighting
- Basic Boating Safety and Enforcement
- Boating Accident Investigation/Reconstruction
- Boating Intoxication Enforcement.



Calaveras County Sheriff Lake Patrol

Section IV

Boating Safety Education Programs

The Safety Education Unit has two primary objectives to support the Department's mission:

- To provide accessible boating safety education for youths and adults
- To educate and protect youth operators by developing and distributing boating and aquatic safety material to California schools.



CSU Youth Sailing Course

The Department relies on partnerships with several organizations (educational institutions, aquatic centers, the U.S. Coast Guard Auxiliary and the U.S. Power Squadrons) to provide boating safety education. The Department provides educational institutions with free course materials on boating and aquatic safety information. Aquatic centers that offer on-the-water safety education are eligible for Department grants and scholarships. Last year, these partnerships provided 693,000 individuals with boating safety education.

A. Educational Outreach to School-Age Children

AquaSMART

The Department developed the *AquaSMART* curriculum to educate school-age children about water safety. The course is a three-part series for K-2, 3-5, and 6-8 grades. Course materials cover a variety of topics involving boating and aquatic safety. Nearly 500,000 elementary school students benefited from the *AquaSMART* education programs in 2001.

The Department also disseminates the *AquaSMART Boating* program for high school students that incorporates key safety concerns identified by accident statistics. Four types of boating are addressed: personal watercraft,

powerboating, sailing, and paddling. The course is available to schools, aquatic centers, and youth organizations. In 2001, a total of 35,000 high school students were educated using the *AquaSMART Boating* program.



AquaSMART Coloring Book



Poster Contest

Nearly 3,000 students participated in the Department's eighth annual poster contest, Safe and Wise Water Ways, in 2001. Students in the K-8 grade levels are invited to submit original artwork depicting aquatic and boating safety themes. One winner from each grade level is selected and featured on the Department's annual calendar poster. Corporate sponsors contribute to the success of this program by providing awards for the winners. A Department representative visits each winning school to present the sponsors' awards and give a presentation on aquatic safety with an emphasis on life jackets. Participating students become water wise and help others stay safe by sharing their safety lessons through the medium of art. Their

The poster contest experienced a dramatic drop in participation in 2001. This drop is believed to be due to a change of focus in the schools in the aftermath of the September 11th events.

artwork is also used in

displays and in other

programs in the

Education Unit.

The contest runs at the beginning of the school year and classroom focus was drawn to helping students understand and cope with the challenges and changes our nation was experiencing.

2001 Safe and Wise

Waterways Poster

Contest Winners

Interactive Tools

The Department lends two interactive robotic boats, SeaMore and Sea Lily, to boating safety organizations and marine law



SeaMore and a Friend

enforcement agencies. The remote-controlled robots communicate boating safety information to children at safety fairs and boating events.

B. Educational Outreach to the General Public

Aquatic Center Grant Program

The Department provides grant monies to aquatic centers throughout the state to enhance their programs. Grants can be used either for scholarships or for the purchase of equipment to be used in boating and education classes. This grant program allows the Department to increase the number of boaters who receive hands-on boating safety training.

Aquatic centers, operated by universities, cities, counties, and nonprofit organizations, provide onthe-water boating safety education in kayaking, canoeing, water skiing, power boating, sailing, windsurfing, and personal watercraft operation. These programs target university students, the general public, persons with disabilities, and disadvantaged youths.

During the 2000/01 fiscal year, the Department allocated \$615,000 in grants to 28 aquatic centers, which then provided nearly 120,000 individuals with hands-on aquatic and boating education.

Home Study Course

The Department provides a 94-page booklet to the public called *California Boating: A Course for Safe Boating.* This course is designed for home study, allowing readers to progress at their own pace. This comprehensive course covers State and federal boating law, rules of the road, boat handling, required and recommended equipment, navigational aids, and other topics. The course contains an optional exam to be completed and forwarded to the Department for grading. Those who pass the course are awarded with certificates that are recognized by many insurance companies for boat insurance discounts. In 2001, a total of 35,000 home study education course materials were distributed to the general public.

National Safe Boating Week

Each year, the President and the Governor proclaim the week before Memorial Day as *National Safe Boating Week*. The Department organizes a number of boating safety events during this week designed not only to promote safe boating, but also to promote the sport of boating. Activities featured during this week include:

- Boating fairs featuring contests to win life jackets
- Promotional safety product giveaways
- Boating demonstrations
- Highlights of annual boating accident statistics
- News releases featuring boating safety tips
- Interviews with the media
- Life jacket trade-ins.



USCG's PFD Panda



Outdoor Media Campaign Mobile Billboard

Media Outreach to Boaters

Boating Safety Awareness Outdoor Media Campaign

In 2001, the Department's outdoor media campaign of billboards and posters were designed to resemble "road signs" for the waterways. Permanent and mobile billboards were placed on key waterways to promote boating safety throughout the boating season and during holiday weekends. Taking the message directly to boaters, colorful oversized "all-weather" posters adorn launch ramps, fuel docks, and marina and park entrances, reminding boaters to wear a life jacket and take a boating safety course. In conjunction with the California Coastal Commission's *Adopt-a-Beach* program, the Department also placed safety messages on refuse barrels located on docks and in picnic areas.

Boating Safety Awareness Radio Campaign

In conjunction with the Department's outdoor media campaign, the Department continues a statewide radio campaign, which contains a myriad of safety tips and highlights the following:

- The importance of wearing life jackets
- The dangers of mixing alcohol and boating
- River safety
- Environmental Stewardship-Keep it Clean When You Boat



- Overall "common sense" boating message that combines general boating safety preparedness
- Responsible operation with an emphasis on defensive driving
- Taking a boating safety course.

The campaign runs year round in Southern California and from May-October statewide, targeting California's top ten boating accident areas. Over 35 radio stations across the State air safety messages reminding boaters to "Boat Smart from the Start."

Televised Message Campaign

In 2001, KXTV-TV, the ABC affiliate in Sacramento, partnered with the Department to promote boating and water safety in it's viewing area in Northern California. To bring attention to the State's new life jacket requirements, the television station produced two PSA's informing parents of the new law and the general public of the life jacket requirement aboard personal watercraft, while being towed behind a vessel, and for children under 12 aboard a motorboat 26 feet in length or less. KXTV-TV also highlighted the Department's website and where to go for information on our life jacket loaner program.

In 2001, the Department also distributed a televised PSA on angler safety.

C. Public Information Education through Pamphlets

In 2001, the Department distributed 1.2 million copies of boating safety literature to the public. The Department's Public Information Unit publishes and distributes more than 50 different boating safety publications.

The publications cover a variety of topics emphasizing boating safety on California waterways.

Materials focus on subjects such as key safety issues for individual waterways, required equipment, and operational laws. The unit mails these publications directly to individuals and provides various organizations with



Department Boating Safety Publications

materials for distribution. Department representatives also attend numerous safety fairs and boat shows, distributing literature and answering questions. Currently, the Department of Motor Vehicles mails safety brochures with each new vessel registration and each renewal.

D. Abandoned Watercraft Removal Program

As part of its commitment to provide clean, safe, and enjoyable recreational boating in California, the Department administers a program for removal of abandoned watercraft and substantial navigational hazards from California navigable waterways. Specifically, grant funds can be used by public agencies for the removal, storage, and/or disposal of these navigational hazards. In 2001, the Department granted 10 public agencies a total of \$399,989 to remove abandoned vessels and other substantial hazards to navigation.

Section V

2001 Program Enhancements and Initiatives

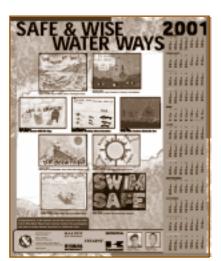
Life Jacket Use

- The Department continues the *Life Jacket Partner* Program and the T-Shirt Program aimed at increasing the use of life jackets by children.
- The Department continues the *Dairy Queen Program*. Children wearing a life jacket, while boating, are rewarded with ice cream coupons given by marine law enforcement officers.



Recipients of DBW's

- The Department continues a radio ad campaign informing T-Shirt Program boaters of new laws requiring that persons aboard PWC, persons towed behind boats, and children under 12 on vessels 26 feet or less to wear life jackets. This safety message is being aired on radio stations throughout California and targets boaters in high accident areas.
- The Department continues placing billboards in areas where accidents are most prevalent and has added to this outreach effort by placing safety messages on posters and refuse barrels at marinas. These billboards and posters, resembling "road signs" for the waterways, increase boating safety awareness throughout the State.
- The Department continues promoting the use of life jackets at safety fairs and boat shows throughout the state, through the annual Safe and Wise Water Ways poster contest for children, and at National Safe Boating Week events. In 2001, KXTV-TV, the ABC affiliate in Sacramento, partnered with the Department to promote boating



2001 Safe & Wise Waterways Poster

and water safety in it's viewing area in Northern California. To bring attention to the State's new life jacket requirements, the television station produced two PSA's informing parents of the new law and the general public of the life jacket requirement aboard personal watercraft, while being towed behind a vessel, and for children under 12 aboard a motorboat 26 feet in length or less. KXTV-TV also highlighted the Department's website and where to go for information on our life jacket loaner program.



Personal Watercraft

- The Department completed a short self-paced course on PWC operation and safe boat handling. The course is intended for PWC operators of all ages and is available to the general public. It is designed so that it can easily be incorporated into existing safety programs offered by organizations such as the U.S. Coast Guard Auxiliary, the U.S. Power Squadrons, marine law enforcement agencies, and aquatic centers. There is a 20-question exam at the end of the booklet to self-test on the material covered. This basic course does not earn a certificate, but is simply a tool to introduce new PWC operators to laws, requirements, and important safety issues associated with their vessels.
- The promotion of safe operation of PWC is a component of the Department's outdoor media campaign.
- The Department is piloting a PWC-handling course specifically for law enforcement. This course will be P.O.S.T. certified.
- The Department continues a radio ad campaign informing boaters of the new laws requiring that persons aboard PWC wear life jackets. This safety message is being aired on radio stations throughout California and targets boaters in high accident areas.
- In 2001, the Department distributed a 30-second PSA on the subject of safe personal watercraft operation.
- The Department will consider conducting a mailing to registered PWC owners with educational information regarding the most frequent types of accidents involving that craft.

Youth Operator Safety

- This year, the *AquaSMART Boating* program for high school students continued to be distributed to schools throughout California. This course incorporates key safety concerns identified by accident statistics. Four types of boating are addressed: personal watercraft, power boating, sailing, and paddling. The course is available to schools, aquatic centers, and youth organizations.
- The curriculum for youth programs includes information on the dangers of alcohol and drug use, especially when boating. Zero tolerance is emphasized for all persons engaged in aquatic recreation.
- The Department will add a radio message specifically addressing the problem of illegal operation of vessels by minors.

Alcohol

- The Department's radio campaign continues to promote the dangers of drinking alcohol while boating. This safety message is airing on radio stations throughout California and targets boaters in areas with the highest accident rates.
- The Department produced a 30-second PSA on the dangers of mixing alcohol and boating which has been distributed to television stations statewide.
- The Department continues to notify law enforcement agencies statewide about alcohol-related fatalities and encourage them to strengthen their educational and enforcement efforts in this area. The Department reinforces this message at all of its law enforcement training classes.

Improved Internet Access

- The Department Website has been redesigned to conform with the State of California's My California portal created to provide visitors with 'one-stop shopping' access to government services. In 2001, many forms including the Boating Accident Report (BAR) were placed on the Website for boaters' convenience.
- The *AquaSMART* Internet education pages (dbw.ca.gov/aquasmart) were developed to supplement the Department's AquaSMART curriculum series. The design is bright and content addresses boating safety in a fun manner, as the webpage is targeted primarily at children exposed to the AquaSMART curriculum series. The secondary audience includes teachers, parents, and other boaters. A link to the Department's homepage is provided for persons seeking more detailed boating safety information.
- The Department unveiled the webpage, www.boatsmarter.com. This webpage is publicized in the Department's outdoor media campaign and is easy to remember for boaters, and links to the Department's website. The website uses waterway "road sign" safety



Boating and Waterways Website



AquaSMART Website

messages to direct boaters to different areas of the website. Visitors to the site can click on the "road sign" billboards for more information on boating safety.



Boatsmarter.com Website

Other Safety Enhancements

- The Department is working to increase awareness of carbon monoxide poisoning by providing safety information to boaters and by providing information and training to law enforcement officers who investigate accidents.
- In 2001, the Department launched a new companion program to the AquaSMART series for elementary schools. AquaSMART Live, a traveling puppet show hosted by Splasher the Frog,



Splasher the Frog

who is the mascot of the *AquaSMART* program with programs for grades K-3 and 4-6. The K-3 program uses stunt dummies to demonstrate to the children what can happen when you do not play safe in and around the water. The 4-6 program is a game show format where two teams compete for prizes while learning how to stay safe in and around the water.

- The Department made available a short video on general boating safety laws, which was completed in March, 2001.
- In summer 2001, the Department distributed a public safety announcement for television, highlighting the importance of keeping a proper lookout while boating.
- The Department continues development on a brochure promoting the importance of taking hands-on boating courses to improve safety on the water. The brochure will identify aquatic centers throughout the State where a variety of boating courses are provided. The brochure will be finished in Fall 2002.



- To further enhance river safety, the Department offers an assortment of river guides. The Department continues to warn boaters about hazardous water conditions on California's rivers, especially during spring and early summer when water levels are high from snow pack runoff.
- The Department produced a "common sense" radio ad that combines general boating safety preparedness with a message reminding boaters to take a boating safety course.
- The Department continues work on a new water skiing safety video. The updated version will include not only traditional water skiing activities, but also wake boarding, knee boarding, inner tubing, and air chair activities. This video will be in distribution in Summer 2002.
- The Department continues outreach efforts to anglers by placing safety articles and messages in fishing publications throughout the state.



Angler Safety Message



Accident Reconstruction Course Simulation at Lake Tulloch

- In 2001, the Department distributed a television PSA about fishing and boating safety to television stations statewide.
- The Law Enforcement Unit continues to conduct the *Accident Reconstruction Course* on the water, providing staged accidents for reconstruction by students. Many law enforcement officers believe this course helps them reconstruct accidents more accurately.

Section VI Accident Data Charts

The charts in this section are designed to provide general statewide information on boating accidents. Three groups of charts give information on:

- All Accidents
- PWC Accidents
- Fatal Accidents.

Charts for All Accidents

Some charts are organized by the number of accidents, which totaled 907. Other charts are organized by the number of vessels involved in accidents, which totaled 1,307. The totals listed on the charts **Type of Accident** and **Cause of Accident** exceed the total number of accidents because many accidents fell into more than one category. The chart **Operators Involved in All Accidents by Age** shows a total of 1,307 vessels. The chart also shows a total of 1,140, which indicates the total number of operators, as 167 vessels involved in accidents did not have operators.

Charts for PWC Accidents

The totals listed on the charts **Type of Accident** and **Cause of Accident** exceed the total number of PWC accidents, which was 273, because many accidents fell into more than one category.

Charts for Fatal Accidents

Totals on most of the charts containing information for fatal accidents add up to the total number of fatalities, which was 48. Other charts are organized by the total number of vessels involved in fatal accidents, which was 51. The total listed on the chart **Cause of Accident** exceeds the total number of fatalities because many accidents involving fatalities fell into more than one category.



Chart 1 Accidents by Month

Total Accidents = 907

Most boating accidents occurred from May through September with the greatest number of accidents occurring in July.

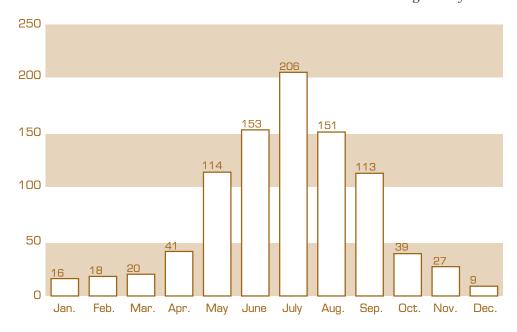
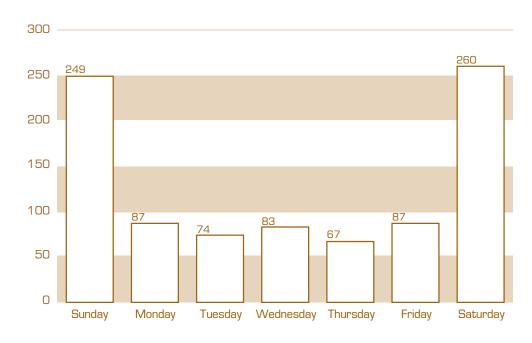


Chart 2 Accidents by Day of the Week

Total Accidents = 907



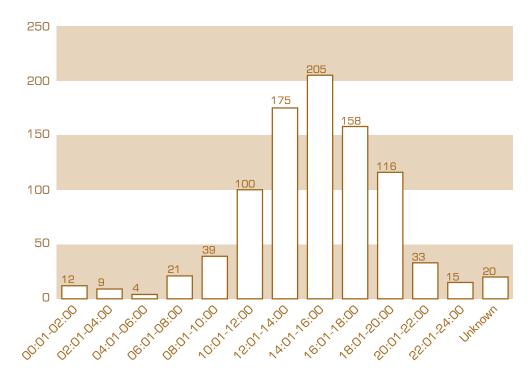
56% of boating accident occurred on weekends (Saturday and Sunday).

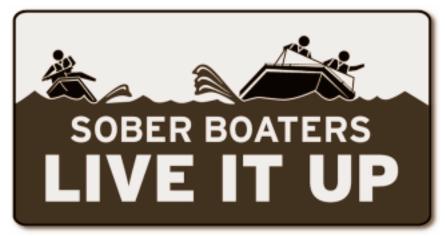
Chart 3 Accidents by Time of Day

Total Accidents = 907

Time on this chart is represented by a 24-hour clock. Time is counted normally through the noon hour. After noon, add 1:00 for each additional hour up to 24:00 (midnight). Thus 2:00 p.m. is shown as 14;00 (12:00+2:00), etc.

The majority of boating accidents occurred between 12:00 p.m. and 6 p.m. with the largest number occurring between 2:00 p.m. and 4:00 p.m.





Outdoor Media Campaign



Chart 4 Vessels Involved in All Accidents by Type

Total Vessels = 1,307

Open motorboats and personal watercraft (PWC) comprised 70% of all vessels involved in accidents.

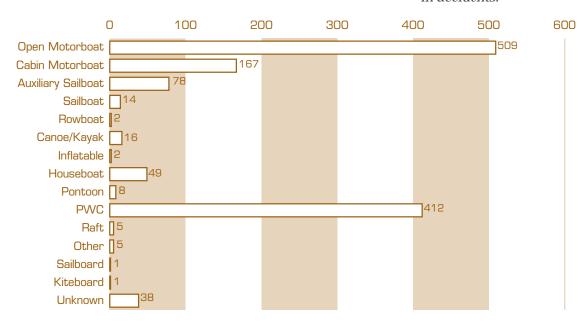
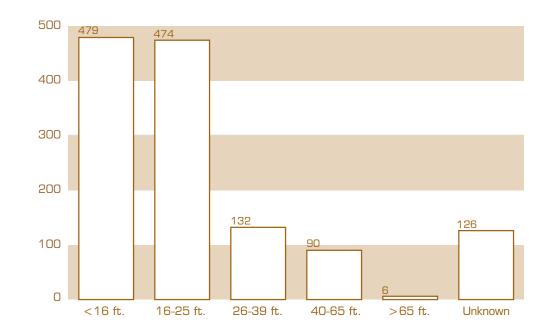


Chart 5 Vessels Involved in All Accidents by Length

Total Vessels = 1,307



Vessels less than 16 feet in length were involved in more accidents than any other category followed closely by vessels 16-25 feet in length. These two categories accounted for 73% of all vessels involved in accidents.

Chart 6 Operators Involved in All Accidents by Age

Total Operators = 1,140 Total Vessels = 1,307

"No Operator" refers to accidents involving vessels where there was no operator present at the time of the accident. Most of these vessels were in vessel slips, tied to docks, or moored, and were struck by other vessels. Some accident reports submitted to the Department do not include operator age information, as indicated by the "Age Unknown" category. Operators in the 31-40 age group were involved in more accidents than any other age group followed, by the 21-30 age group.

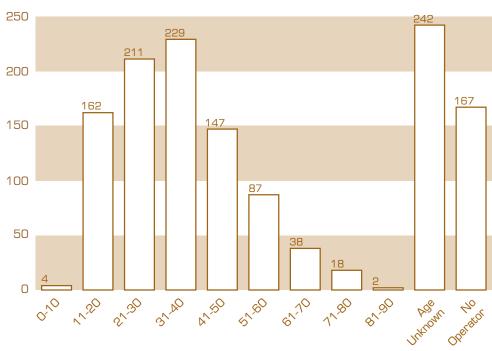


Chart 7 Operation at Time of Accident

Total Vessels = 1,307

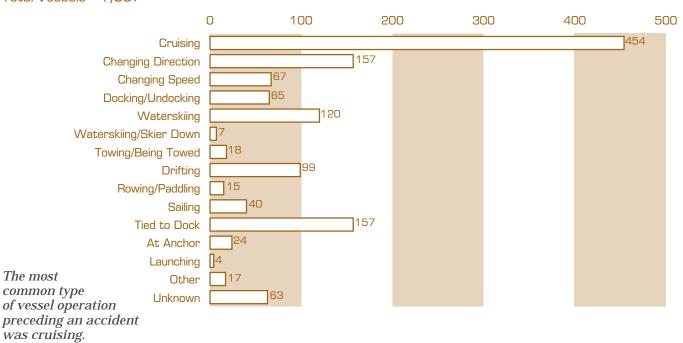
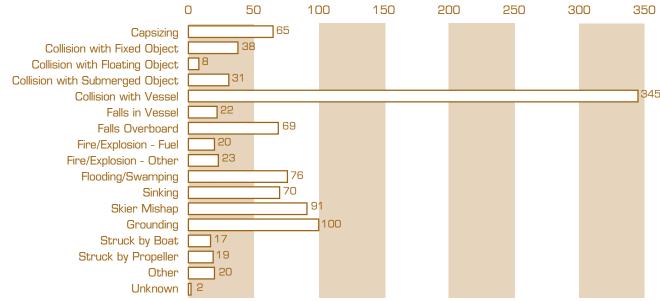


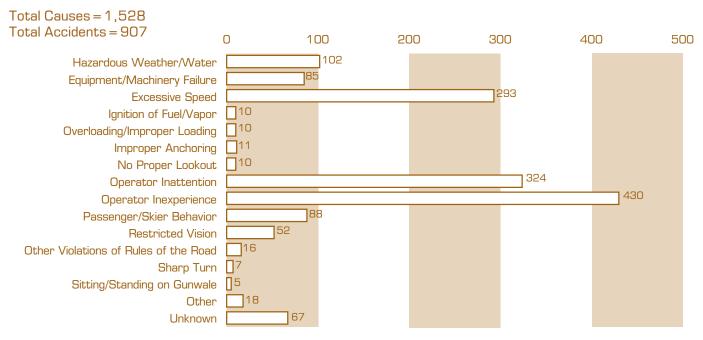
Chart 8 Type of Accident

Total Types = 1,016 Total Accidents = 907 By far, vessels colliding with other vessels was the most common type of accident, accounting for 38% of all accidents.



Some accidents are represented by more than one accident type, which accounts for the accident types exceeding the number of accidents.

Chart 9 Cause of Accident

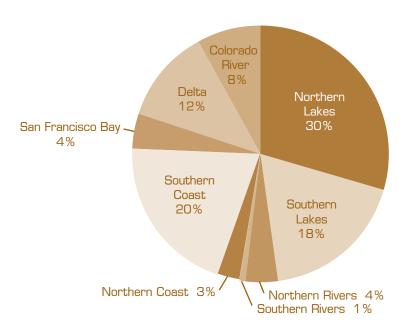


Operator inexperience was the most common cause of all accidents (47%), followed by operator inattention (36%) and excessive speed (32%).

Many accidents had more than one cause, which is reflected in this chart. The "Other" category includes causes that do not fit into any of the categories listed above.

Chart 10 Accident Locations

Total Accidents = 907

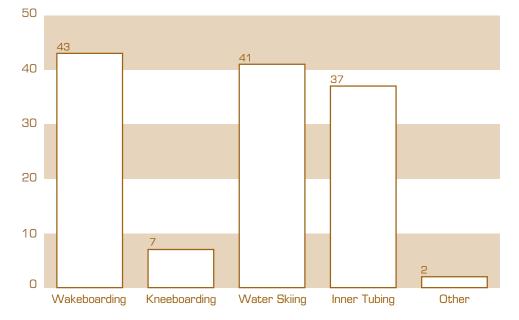


The largest number of accidents occurred on lakes (48%), followed by oceans/bays (27%).

Number of Acci	idents
Northern Lakes	268
Southern Lakes Northern Rivers	166 36
Southern Rivers	7
Northern Coast	25
Southern Coast	184
San Francisco Bay	40
Delta	108
Colorado River	73
Total	907

Chart 11 Water Skiing Accidents

Total Activities = 130 Total Accidents = 129 1 accident involved a vessel towing a water skier colliding with a vessel towing a person on an inner tube. This accident is represented in both the water skiing and the inner tubing categories. This accounts for the total number of activities totaling 130 and the total number of accidents totaling 129.

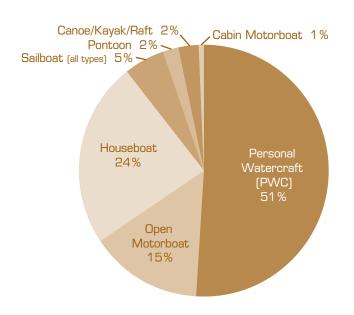


Wakeboarding accidents accounted for 33% of all water skiing accidents, followed by traditional water skiing (32%) and inner tubing (29%).



Chart 12
Rented Vessels Involved in All Accidents by Vessel Type

The majority of rented vessels involved in accidents were PWC.

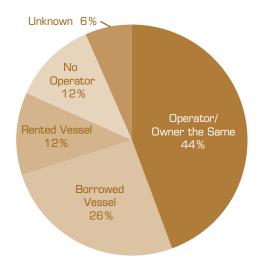


Number of Ves	sels
PWC	77
Open Motorboat	22
Houseboat	36
Sailboat (All Types)	8
Pontoon	3
Canoe/Kayak/Raft	4
Cabin Motorboat	1
Total	151



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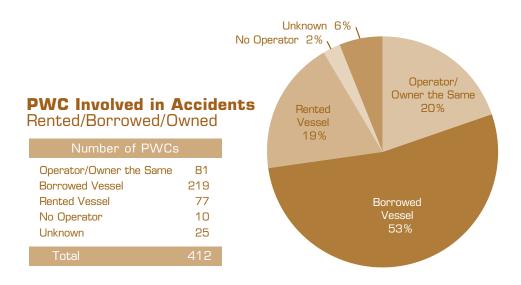
Chart 13 Vessels, PWC and Open Motorboats Involved in Accidents

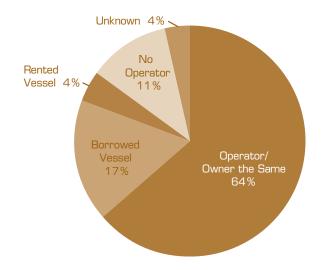


Vessels Involved in Accidents

Rented/Borrowed/Owned

Number of Vesse	
Operator/Owner the Same	579
Borrowed Vessel	337
Rented Vessel	151
No Operator	154
Unknown	86
Total	1,307





Open Motorboats Involved in Accidents Rented/Borrowed/Owned

Number of Open Motor	boats
Operator/Owner the Same	323
Borrowed Vessel	88
Rented Vessel	22
No Operator	58
Unknown	18
Total	509



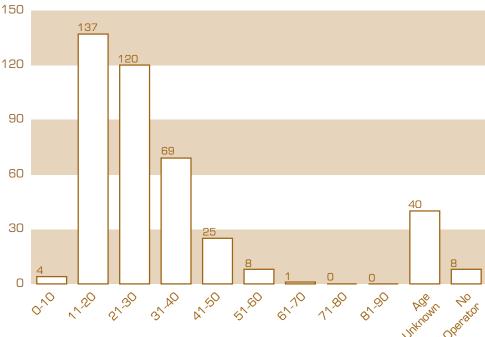
Chart 14 PWC - Operators Involved in Accidents by Age

Total Vessels = 412

"No Operator" refers to accidents involving vessels

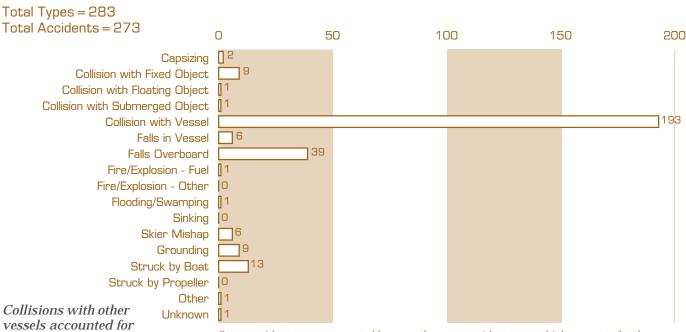
any other age group, followed by operators in the 21-30 age group. 150 137 where there was no operator 120 120

present at the time of the accident. Most of these vessels were in vessel slips, tied to docks, or moored, and were struck by other vessels. Because PWC do not tend to be housed in slips, due to their small size, the number of vessels in this category is much smaller than the "No Operator" category for overall boating accidents. Some reports submitted to the Department do not include operator age information, as indicated by the "Age Unknown" category.



Operators in the 11-20 age group were involved in more accidents than

Chart 15 **PWC** - Type of Accident

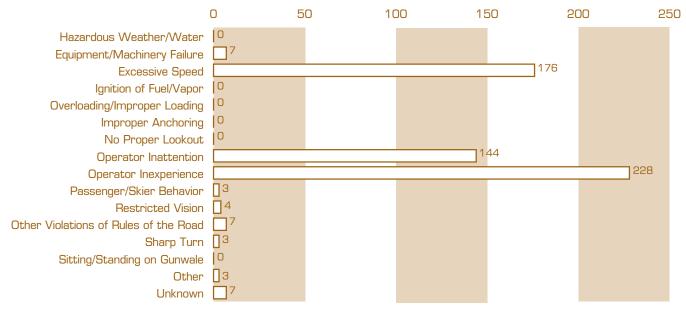


vessels accounted for 71% of all PWCrelated accidents.

Some accidents are represented by more than one accident type, which accounts for the accident types exceeding the number of accidents. An example of such an accident is when an operator falls overboard and is then struck by another vessel. Such an accident would be represented in both the "Falls Overboard" category and the "Struck by Boat/Propeller" category, since both of these occurrences were significant components of the accident.

Chart 16 PWC - Cause of Accident

Total Cause = 582 Total Accidents = 273 Operator inexperience (84%), excessive speed (64%), and operator inattention (53%) were the most common causes of PWC-related accidents.



Many PWC-related accidents had more than one cause, which is reflected in this chart. The "Other" category includes causes that do not fit into any of the categories listed above.



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Chart 17 Fatalities by Month

Total Fatalities = 48

The largest number of fatalities occurred in July and August.

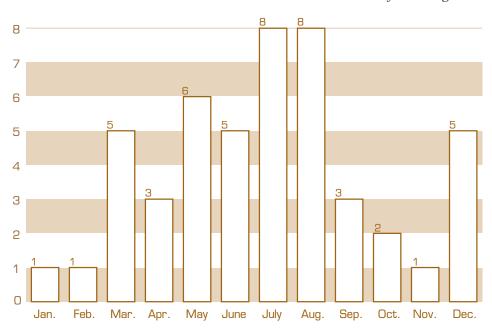
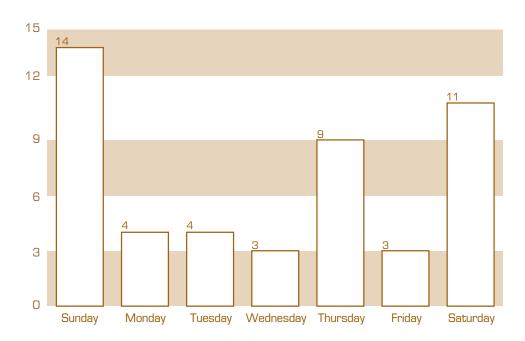


Chart 18 Fatalities by Day of the Week

Total Fatalities = 48



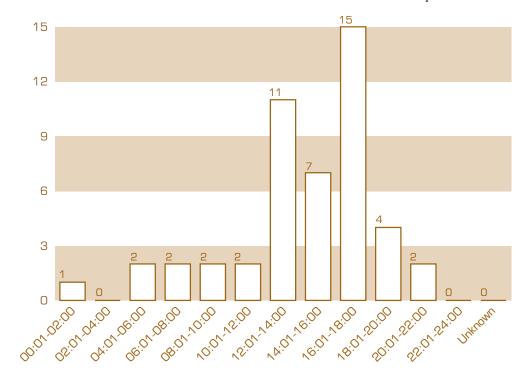
52% of fatal boating accidents occurred on the weekends.

Chart 19 Fatalities by Time of Day

Total Fatalities = 48

Time on this chart is represented by a 24-hour clock. Time is counted normally through the noon hour. After noon, add 1:00 for each additional hour up to 24:00 (midnight). Thus 2:00 p.m. is shown as 14:00 (12:00+2:00), etc.

The largest number of fatalities occurred between 12:00 p.m. and 6:00 p.m.





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Chart 20 Fatalities by Type of Vessel

Total Vessels = 51 Total Fatalities = 48 The majority of vessels involved in fatal boating accidents were open motorboats.

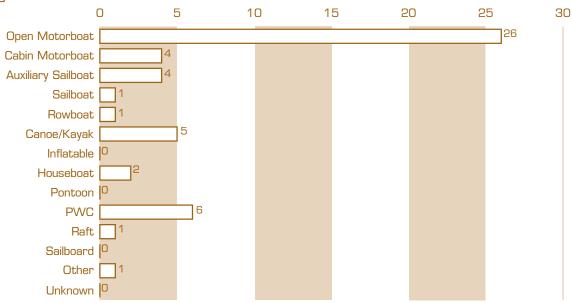
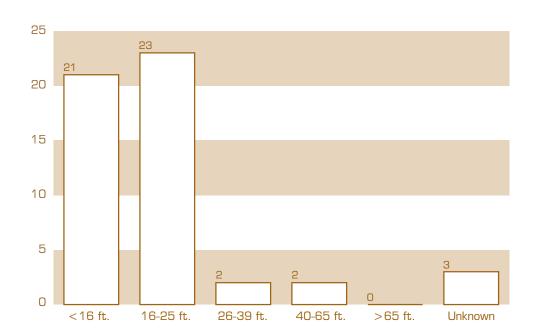


Chart 21 Fatalities by Length of Vessel

Total Vessels = 51 Total Fatalities = 48



The majority of vessels (86%) involved in fatal boating accidents were less than 26 feet in length.

Chart 22 Operators Involved in Fatal Accidents by Age

Total Operators = 51 Total Fatalities = 48 Operators from the 31-40 age group were involved in more fatal boating accidents than any other age group, closely followed by the 41-50 age group.

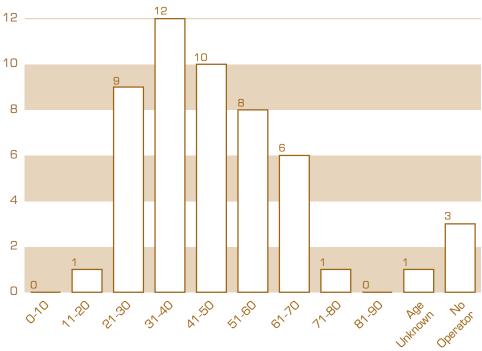


Chart 23 Fatalities by Operation at Time of Accident

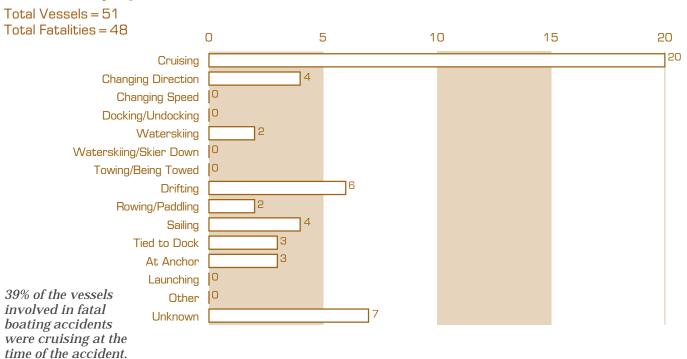
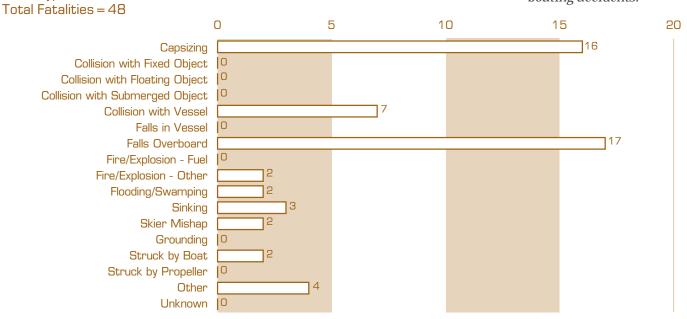


Chart 24 **Fatalities by Type of Accident**

Total Types = 55

Falls overboard and capsizing were the most common types of fatal boating accidents.



Some accidents are represented by more than one accident type, which accounts for the accident types exceeding the number of fatalities.

Chart 25 **Fatalities by Cause of Accident**

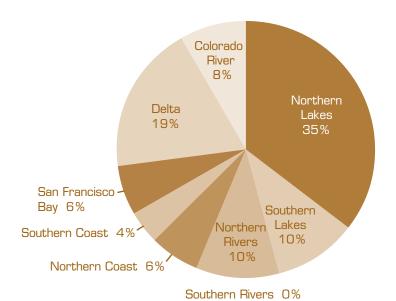


of all fatalities, followed by operator inexperience at 31%.

"Other" category includes causes that do not fit into any of the categories listed above.

Chart 26 Fatalities by Accident Location

Total Fatalities = 48

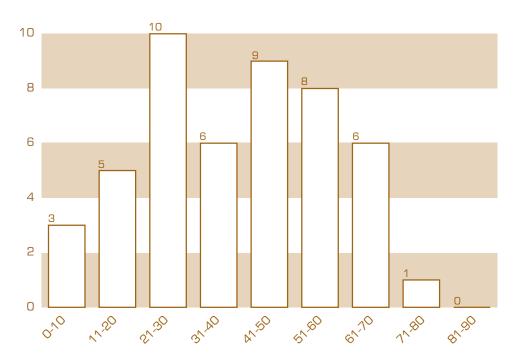


The largest number of fatalities occurred on lakes throughout the State, followed by the Sacramento-San Joaquin Delta.

Number of Accid	dents
Northern Lakes	17
Southern Lakes	5
Northern Rivers	5
Southern Rivers	0
Northern Coast	3
Southern Coast	2
San Francisco Bay	3
Delta	9
Colorado River	4
Total	48

Chart 27 Fatalities by Age of Victim

Total Fatalities = 48

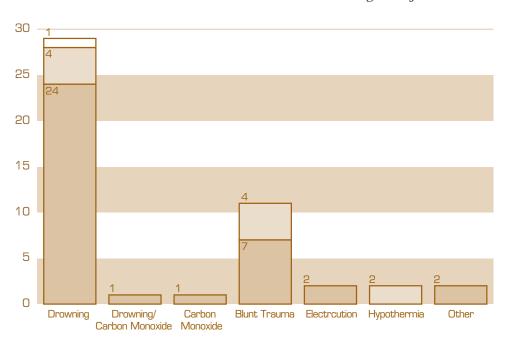


The 21-30 age group registered the largest number of boating fatalities.



Chart 28 Fatalities by Cause of Death

Total Types = 48 Total Fatalities = 48 Drowning was the leading cause of death in fatal accidents. The chart shows the effectiveness of life jacket usage. Of the victims who drowned, 83% were not wearing a life jacket.





Angler Safety Message

Unknown Victim Wearing Life Jacket Victim Not Wearing Life Jacket					
Number of Fatalities	;				
Drowning	29				
Drowning/Carbon Monoxide	1				
Carbon Monoxide	1				
Blunt Trauma	11				
Electrocution	2				
Hypothermia	2				
Other	2				

results in death, disappearance, injury that requires medical attention beyond first aid, total property damage in excess of \$500, or complete loss of a vessel. Reports must be submitted within 48 hours in case of death occurring within 24 hours of an accident, disappearance, or injury beyond first aid. All other reports must be submitted within 10 days of the accident. Reports are to be submitted to the California Department of Boating and Waterways at 2000 Evergreen Street, Suite 100, Sacramento, California 95815-3888, (916) 263-8189. Failure to submit this report as required is a misdemeanor and is punishable by a fine not to exceed \$1000 or imprisonment not to exceed 6 months or DATE OF ACCIDENT (M/D/Y) I OCATION ON WATER TIME OF ACCIDENT COUNTY BODY OF WATER AM PM # INJURED LAW ENFORCEMENT ON ACCIDENT SCENE? AGENCY NAME # DFAD TOTAL \$\$ ☐ YES ☐ NO WIND CONDITIONS WEATHER (CHECK ALL THAT APPLY): WATER CONDITIONS **TEMPERATURE** ■ NONE ☐ CALM (waves less than 6") ☐ CLEAR ☐ RAIN ☐ LIGHT (0-6 mph) VISIBILITY STRONG CURRENT ☐ CHOPPY (waves 6"-2') ☐ CLOUDY ☐ SNOW ☐ GOOD ☐ MODERATE (7-14 mph) ☐ ROUGH (waves 2'-6') ☐ YES ☐ NO ☐ STRONG (15-25 mph) FAIR FOG HAZY ☐ VERY ROUGH (waves >6') ☐ STORM (over 25 mph) POOR TYPE OF ACCIDENT (CHECK ALL THAT APPLY): CAUSE OF ACCIDENT (CHECK ALL THAT APPLY): ☐ CAPSIZING ☐ FIRE / EXPLOSION (fuel) ☐ IMPROPER LOOKOUT / INATTENTION ☐ HAZARDOUS WEATHER / WATER ☐ COLLISION WITH VESSEL ☐ FIRE / EXPLOSION (other than fuel) ☐ OPERATOR INEXPERIENCE RESTRICTED VISION ☐ EXCESSIVE SPEED ☐ IGNITION OF SPILLED FUEL / VAPOR COLLISION WITH FIXED OBJECT ☐ FLOODING / SWAMPING ☐ COLLISION WITH FLOATING OBJECT ☐ SINKING ☐ MACHINERY FAILURE ☐ IMPROPER ANCHORING ☐ FALL OVERBOARD ☐ STRUCK BY BOAT / PROPELLER ■ EQUIPMENT FAILURE ☐ OFF-THROTTLE STEERING INABILITY ☐ FALL IN BOAT ☐ SKIER MISHAP IMPROPER LOADING ☐ FAILURE TO VENT ☐ OVERLOADING ☐ OTHER _ DESCRIBE WHAT HAPPENED AND WHAT YOU COULD HAVE DONE TO PREVENT THIS ACCIDENT (Explain the cause of death or injury, medical treatment, etc. Use sketch if helpful. If needed, continue description on additional paper.) **VICTIM OR WITNESS INFORMATION** COULD LIFE JACKET VICTIM / WITNESS **VICTIM / WITNESS** RIDING IN INJURY DESCRIPTION CAUSE OF DEATH **AGF** VICTIM SWIM? WORN? NAME & ADDRESS **STATUS** VESSEL# □ INJURED □ DROWNING ☐ YES ☐ YES DEAD TRAUMA □ NO □ NO ☐ WITNESS ONLY ☐ OTHER ☐ INJURED ☐ DROWNING ☐ YES YES TRAUMA DEAD □ NO □ NO ☐ WITNESS ONLY ☐ OTHER ☐ INJURED □ DROWNING ☐ YES ☐ YES ☐ DEAD ☐ TRAUMA □ NO □ NO ☐ WITNESS ONLY ☐ OTHER ☐ INJURED DROWNING ☐ YES ☐ YES □ DEAD ☐ TRAUMA □ NO NO ☐ WITNESS ONLY OTHER

The operator of every recreational vessel is required by Section 656 of the Harbors and Navigation Code to file a written report whenever a boating accident occurs which

					IN	ORMATION	1 : (OPERAT	OR #1						
OPERATOR NAME AND ADDRESS			IS OWNER DIFFERENT THAN OPERATOR?				☐ YES [□ NO OPERATOR EXI		XPERIENCE		OPERATOR EDUCATION			
				OWNER NAME AND ADDRESS						☐ UNDER 10 HOURS ☐ 10 TO 100 HOURS ☐ OVER 100 HOURS		☐ AMERICAN RED CROSS ☐ USCG AUXILIARY ☐ US POWER SQUADRON ☐ STATE COURSE ☐ INFORMAL ☐ NONE			
AGE														NONE	
					- 11	NFORMATIO	NC	: VESSE	L #1					()	OUR VESSEL)
THIS VESSEL ONLY	# INJURED	# DEAD	ESTIMATE	D DAMAGE	AMAGE RENTED BOAT YES NO			# OF PERSONS			ERSONS ON BOARD		# OF PERSONS TOWED		
BOAT NUMBER (CF OR	DOC #)		MFR. HUL	. ID#			ВС	OAT NAME					LENGTH		
BOAT MANUFACTURER	ł	В	DAT MODEL				YE	EAR BUILT	TYPE OF FU	EL	#0	F ENGINES	1	HORSEPOW	ER
ACTIVITY	AL COMME	RCIAL 🗆 O	THER			EXTINGUISHER ON BOAF	RD	FIRE EXTINGU	ISHER USED				CKETS ACCESSIBLE LIFE JACKETS WORN YES NO YES NO		LIFE JACKETS WORN
TYPE OF BOAT		HULL MA	TERIAL			PROPULSION			OPERATION	AT TIME OF ACCID	ENT	1			
☐ OPEN MOTO	RBOAT	l □ w	OOD			□ OUTBOARD			☐ CRI	JISING				DRIFTING	}
☐ CABIN MOTO		□ A	LUMINUM			☐ INBOARD			□сни	ANGING DIREC	TION			AT ANCH	OR
☐ PERSONAL®		□ F	BERGLAS	S		☐ INBOARD / O	UTE	BOARD	□сни	ANGING SPEEI)			TIED TO	роск
☐ SAILBOAT (a		□Р	LASTIC			☐ JET			□ тои	VING SKIER / 1	UBER			LAUNCH	NG
☐ SAILBOAT (s	- ,	□R	UBBER / V	NYL		☐ SAIL ONLY			☐ TOV	VING SKIER- S	KIER DO	WN		DOCKING	6 / LEAVING DOCK
CANOE / KA	YAK	□ °	THER (spe	cify)		□ PADDLE / OA				VING ANOTHE				SAILING	
☐ RAFT ☐ ROWBOAT		-			-	OTHER (spec	cify)		│ □ BEI	NG TOWED BY	ANOTHE	R VESSE		OTHER (s	specify)
OTHER (spe	cify)	_							SPEED		МРН				
					INI	ORMATION	۱٠ (OPERAT	OR #2						
	ADDD500						•••			00504700 5V			00504	TOD F01104	TION.
OPERATOR NAME AND	ADDRESS			IS OWNER DIFFERENT THAN OPERATOR?				☐ YES [NO	OPERATOR EX	PERIENCE			TOR EDUCA	ATION AN RED CROSS
				OWNER NAME AND ADDRESS					☐ UNDE				USCG A	UXILIARY	
										OVEF				US POW	ER SQUADRON COURSE
AGE				-										INFORM NONE	AL
					II	NFORMATIO	NC	: VESSE	L #2			(1	THE	O VESS	EL INVOLVED)
THIS	# INJURED	# DEAD	ESTIMATE	D DAMAGE \$\$		RENTED BOAT				OF PERSONS ON E	OARD	(,		ERSONS TO	•
VESSEL ONLY	# INCORED	W DEAD	LottimAtz	DAMAGE W		☐ YES ☐	NO								
BOAT NUMBER (CF OR	DOC #)		MFR. HUL	L ID#			ВС	OAT NAME						LENG	ГН
BOAT MANUFACTURER	R	В	DAT MODEL				YE	EAR BUILT	TYPE OF FU	EL	#0	F ENGINES	1	HORSEPOW	ER
ACTIVITY RECREATION	AL COMME	RCIAL 🗆 O	THER	FIRE EXTINGUISHER ON BOAR			RD	FIRE EXTINGUISHER USED LIFE JACKET					KETS AC	CESSIBLE NO	LIFE JACKETS WORN
TYPE OF BOAT		HULL MA	TERIAL			PROPULSION			OPERATION	AT TIME OF ACCID	ENT				
☐ OPEN MOTO	RBOAT	□ w	OOD			☐ OUTBOARD		☐ CRUISING			NG DRIFTING				÷
☐ CABIN MOTO		□ A	LUMINUM			☐ INBOARD			ANGING DIRECTION			☐ AT ANCHOR			
☐ PERSONAL WATERCRAFT ☐ FIBERGLAS		BERGLAS	S		☐ INBOARD / O	UTE	UTBOARD CH		HANGING SPEED			☐ TIED TO DOCK			
☐ HOUSEBOAT ☐ SAILBOAT (aux. engine) ☐ PLASTIC				☐ JET		□ то\		OWING SKIER / TUBER			☐ LAUNCHING				
☐ SAILBOAT (sail only) ☐ RUBBER / V				☐ SAIL ONLY					KIER- SKIER DOWN DOCKING / LEAVING DOC			/ LEAVING DOCK			
☐ CANOE / KA	YAK		THER (spe	cify)		□ PADDLE / OA					IG ANOTHER VESSEL SAILING				
☐ RAFT ☐ ROWBOAT			OTHER (spec			cify)	"			TOWED BY ANOTHER VESSEL OTHER (specify)			pecify)		
☐ OTHER (spe	cify)	_							SPEED	MPH					
									_				F P== 2	ON 00:	LETING BERGE
NAME OF PERSOI	N COMPLETING	THE REPOR	т												LETING REPORT OTHER (specify)
SIGNATURE OF P	ERSON COMPL	ETING THE R	EPORT _												